



“TRANSPARENCY IN THE PARLIAMENT’S DECISION MAKING: LEGAL PROVISIONS, APPLICABILITY AND APPLICATION”

STUDY

AUTHOR: MARIANA KALUGHIN

This study has been produced as part of the project “Open Government and Parliament: increase transparency in the decision-making through public participation” implemented by the ADEPT Association with financial support of the Matra Kap program (Embassy of the Kingdom of the Netherlands).

LIST OF ABBREVIATIONS

PB	Permanent Bureau of the Parliament
PARDC	Public Administration and Regional Development Committee
AFIC	Agriculture and Food Industry Committee
CERYSMMC	Culture, Education, Research, Youth, Sport and Mass Media Committee
HRIRC	Human Rights and Interethnic Relations Committee
EBFC	Economy, Budget and Finances Committee
LAIC	Legal, Appointments and Immunities Committee
ECCC	Environment and Climate Changes Committee
FAEIC	Foreign Affairs and European Integration Committee
SPHFC	Social Protection, Health and Family Committee
SCIM	Standing committee informed of the matter
NSDPOC	National Security, Defense and Public Order Committee
LD	Legal Department of the Parliament/General Legal Department of the Parliament Secretariat

CONTENTS

LIST OF ABBREVIATIONS	Error! Bookmark not defined.
CONTENTS	Error! Bookmark not defined.
INTRODUCTION	Error! Bookmark not defined.
1. Preconditions for ensuring transparency in the decision making of the Moldovan Parliament: legal and institutional framework	Error! Bookmark not defined.
2. Implementation by the Moldovan Parliament of legal provisions on transparency in decision making	18
2.1. Transparency in the Parliament's works	18
2.2. Transparency in the activity of the Parliament's working bodies	24
3. Capitalization on public contributions by the Moldovan Parliament	28
CONCLUSIONS AND RECOMMENDATIONS	Error! Bookmark not defined.
ANNEX 1	37
ANNEX 2	52

INTRODUCTION

The right to information is one of the fundamental human rights, and it is guaranteed by Article 34 of the Constitution of the Republic of Moldova. This right cannot be restricted, and public authorities are obliged to ensure correct information to citizens on public matters and matters of personal interest.

The right to information can be provided only by achieving an appropriate level of transparency of public authorities. However, ensuring the transparency in the decision making of a public authority must not become an end in itself. The transparency of decision making, considering the finality it pursues, must ensure that citizens exercise their right to take part in administration, as ruled by Article 39 of the Constitution of the Republic of Moldova. Thus, along with the right to have access to a public function, Moldovan citizens are guaranteed the right to participate in the administration of public affairs directly or through their representatives.

Both the right to information and the right to take part in administration are provided by some important international documents, such as the Universal Declaration of Human Rights (Articles 19 and 21), the International Covenant on Civil and Political Rights (Articles 19 and 25), or Recommendation Rec(2002)2 of the Committee of Ministers of the Council of Europe to member states on access to official documents. At the same time, transparency in decision making is a requirement of many standards, such as those of the European Commission: White Paper on Good Governance; Towards a reinforced culture of consultation and dialogue – proposal on general principles and minimum applicable standards for consultation of the Commission with stakeholders.

Certainly, transparency and accessibility, along with representativeness, accountability and efficiency, are key values that a legislature should guard.¹ A transparent legislature is a legislature that is open to the nation and transparent in its activity. An accessible legislature is a legislature that engages the public into managing the legislative process.

The importance of transparency and accessibility in parliamentary activity is determined by the unique role of legislature in a democracy – to represent their electorate and to be guided by the citizens' needs, interests and ambitions. A legislature can become credible if it is truly transparent and accessible.

Maintaining institutional credibility is becoming a real challenge for the Moldovan Parliament. According to the Barometer of Public Opinion,² there has been a reduction in the citizens' trust in the legislature: in April 2012 – 73% of respondents had not much/no trust in Parliament; in November 2012 – 79.3%; and in April 2013 the degree of mistrust reached 85%.

The credibility problem is related to the perception of the institutional potential of corruptibility. According to the Global Corruption Barometer released by Transparency International in 2010, the Moldovan Parliament is among the institutions increasingly

¹ http://www.ipu.org/PDF/publications/democracy_en.pdf - Parliament and democracy in the twenty-first century: a guide to good practice. p. 10.

² <http://www.ipp.md/lib.php?l=ro&idc=156>

affected by corruption and obtained a score of 3.7 (on a scale where 1 – not at all corrupt and 5 – extremely corrupt).³ The same survey, according to the results released in 2013, shows that 75% of respondents in Moldova perceive the Parliament as corrupt/extremely corrupt.⁴

The idea that the Parliament, by virtue of its specific functions, unlike the Executive, is under an insignificant risk of corruption, is absolutely erroneous. In fact, Parliament corruption, resulting in corruption of laws, is of a different type than administrative corruption, but equally dangerous, if not the most dangerous, considering its goal and social impact. In the Parliament it means that some groups or individuals, by giving undue advantage to public officers, Members of Parliament or parties in an illegal and obviously non-transparent manner, influence the contents of laws for their own interest and contrary to the public interest. The impact of this phenomenon is devastating, signaling that the state is in captivity.⁵

Moreover, the integrity of the Parliament, judging from its duties (law making, control and appointments), determines the level of integrity of other public authorities. This idea has been exposed in Resolution 1214 (2000) of the Parliamentary Assembly of the Council of Europe, “The role of parliaments in fighting corruption”: A parliament is a country’s central institution, in its capacity as the primary expression of the people’s will, and therefore has a paramount responsibility for combating corruption in all its forms, especially in public life but increasingly also in the economy at large. Parliaments must undertake this task for the general morality of society, but also for its lasting economic progress which vitally depends on honesty and trust.

In fact, corruption exists wherever there is decision-making monopoly and discretionary power; corruption is even greater if there is less responsibility, integrity and transparency.

The formula set out in the UNDP’s basic paper on accountability, transparency and integrity is perfectly applicable to the Parliament.

CORRUPTION = (MONOPOLY + DISCRETIONARY POWER) – (ACCOUNTABILITY + INTEGRITY + TRANSPARENCY)
--

Proceeding from the above, given the practically unlimited monopoly and discretionary power of the Parliament, there is only one way to reduce its vulnerability and increase credibility – by ensuring greater accountability, integrity and transparency.

Parliaments of the world have approached this problem in different ways, but there are some generally accepted practices that have proven themselves in action.⁶

³ <http://www.transparency.md/content/view/900/48/lang,en/>

⁴ <http://www.transparency.org/gcb2013/country/?country=moldova>

⁵ <http://siteresources.worldbank.org/INTWBIGOVANTCOR/Resources/contribution.pdf> - Anticorruption in transition - a contribution to the policy debate.

⁶ A synthesis of them can be found at: Parliament and democracy in the twenty-first century: a guide to good practice (http://www.ipu.org/PDF/publications/democracy_en.pdf), Handbook on Transparency and Accountability of Parliament (<http://www.agora-parl.org/node/2756>), Rapport parlementaire mondial: L’évolution de la représentation parlementaire. (<http://www.ipu.org/pdf/publications/gpr2012-full-f.pdf>).

The Moldovan Parliament, too, implements certain mechanisms of cooperation with civil society, and they are subject of research within this study, its aim being the research and evaluation of the practices applied by the Parliament to comply with the legal framework regarding transparency in decision making.

To achieve the goal, the following objectives were pursued:

- Analysis and evaluation of the *Preconditions* that determine the level of transparency of the parliamentary decision making: the legal framework (laws and subordinate legislation) and the institutional framework (actors and mechanisms);
- Evaluation of the level of *Implementation* by the Parliament of the legal provisions on transparency in decision making, with a special view on the transparency of the Parliament's works and working bodies;
- Evaluation of the *Finality* – the Parliament capitalizing on public contributions;
- Formulation of conclusions about the level of transparency in the parliamentary decision making and of recommendations to improve the situation.

The study is focused on evaluating the work of the Parliament between 27 September 2012 and 30 June 2013, thus covering the autumn session of 2012 and the spring session of 2013 (up to 30 June 2013).

The study is multi-aspectual and focuses, given the objectives, on the following indicators: Preconditions, Implementation, and Finality.

To produce the study, the following research methods have been used:

- Analysis of the relevant legal framework through the prism of vulnerability of legal norms and identification of normative deficiencies (ambiguous phrasing, undetermined norms, excessive discretions, lack (insufficiency) of control mechanisms, inadequate accountability and penalties, etc.)
- Monitoring of compliance with the requirements of transparency in the legislative process (submission, registration, examination, adoption of drafts) during the evaluated period, and the synthesis (generalization) of the data obtained;
- Exemplification of shortcomings (failed transparency) by means of case studies (draft laws that were examined and adopted without ensuring decision making transparency);
- Analysis and evaluation of indicators and sub-indicators according to the following reference points:

Preconditions	Legal Framework	<ul style="list-style-type: none"> - Law no. 239 of 13.11.2008 on Transparency in Decision Making; - Concept of Cooperation between the Parliament and Civil Society, approved by Parliament Decision no. 373-XVI of 29.12.2005; - Decision of the Permanent Bureau no. 2-XVI of 16.02.2006 on the Execution of Parliament Decision no. 373-XVI of 29.12.2005; - Instruction on the Circulation of Draft Legislation in Parliament, approved by the Permanent Bureau
----------------------	------------------------	--

		Decision no. 30 of 07.11.2012; - Regulations on the Organization and Operation of the Secretariat of Parliament of the Republic of Moldova, approved by the Permanent Bureau Decision no. 31 of 12.12.2012.
	<i>Institutional Framework</i>	Functions of the following key actors in the process of cooperation with civil society: - President of Parliament; - Parliamentary group; - Permanent Bureau; - Standing committee informed of the matter; - Parliament Secretariat.
Implementation	<i>Transparency of the Parliament's works</i>	- Transparency of Parliament sessions and meetings; - Transparency of the legislative process; - Transparency of the voting procedure.
	<i>Transparency of the Parliament's working bodies</i>	- Transparency in the works of the Permanent Bureau; - Transparency in the works of standing committees.
Finality	<i>Capitalizing on public contributions</i>	Synthesis and generalization of contributions in: - Parliament Reports; - Reports of standing committees on draft documents.

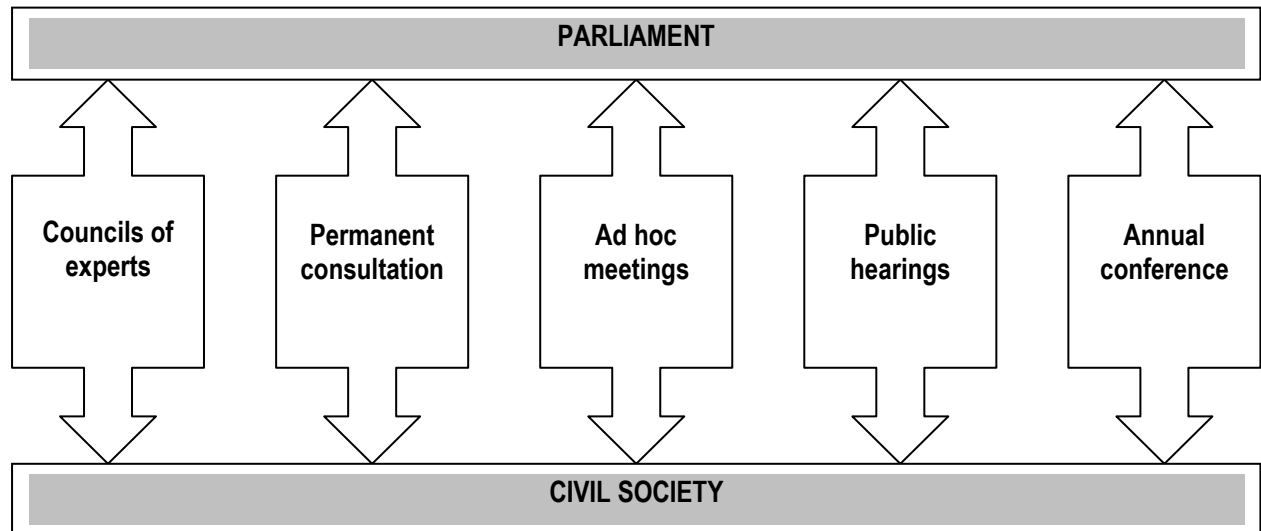
This research is rather qualitative, providing an overview of the current situation. Some of the main sources used when producing the study are as follows:

- Information placed on the Parliament's website (as of 30 June 2013) is the main source, assuming that the activity of a public authority is transparent precisely to the extent in which a citizen can rely on the information placed in the Internet, if this information is so complete and relevant that people need to make no additional efforts to keep informed (request for information);
- Information relevant to the purpose of the study is contained in the reports (analytical notes) produced by the Secretariat and its subdivisions;
- Policy documents relevant to the purpose of the study and reports on their implementation;
- Researches produced by other national NGOs and relevant to the purpose of the study.

1. Preconditions for ensuring transparency in the decision making of the Moldovan Parliament: legal and institutional framework

The basis of Parliament cooperation with the public has been set in the Concept of Cooperation between the Parliament and Civil Society, approved by Parliament Decision no. 373-XVI of 29.12.2005 (hereinafter – the Concept).

The Concept, in paragraph 3.5, establishes the following forms of cooperation:



Each of the above forms of cooperation has its own methods of organization and conduct, participants and purpose:

Councils of experts	Created by standing committees, under their jurisdiction, from the representatives of civil society organizations, according to the main directions of activity of committees.
Permanent consultation	Placement of draft legislation on the Parliament's website, with civil society organizations obtaining the possibility to share their opinions within 15 working days from the date of placement or the date of specific request of the Parliament. The Parliament is to confirm reception of contributions and inform about the decision to accept or not accept (fully or in part) the contributions, giving the reasons behind it.
Ad hoc meetings	Organized at the initiative of the President of Parliament, Permanent Bureau, standing committees, parliamentary groups or civil society organizations for consulting on certain issues on the parliamentary agenda and on other matters of national interest.
Public hearings	Organized by each standing committee at least once per year in order to consult with civil society organizations on issues on the parliamentary agenda and on other matters of national interest.
Annual conference	Convened by the President of Parliament, with the participation of civil society organizations and Parliament representatives, in order to evaluate the level of cooperation and to decide on new directions of cooperation between the Parliament and civil society organizations.

The actual mechanism of cooperation between the Parliament and civil society has been established by the Permanent Bureau Decision no. 2-XVI of 16.02.2006 on the Execution of Parliament Decision no. 373-XVI of 29.12.2005. In this context, we cannot avoid mentioning

the fact that the above document is not placed on the Parliament's website, thus depriving the public of easier access to the documents relevant to them.

Our expectations regarding increased transparency of the parliamentary decision making upon entry into force of Law no. 239 of 13.11.2008 on Transparency in Decision Making (hereinafter – Law no. 239/2008) certainly seemed more than justified.

In this study, we do not aim to analyze in detail the quality and potential efficiency of Law no. 239/2008. This analysis was performed by several NGOs both at the stage of development and at the stage of monitoring the implementation: Report on the expert analysis of the draft Law on Transparency in Decision Making (Center for the Analysis and Prevention of Corruption)⁷; Monitoring report "Activity of the Moldovan Parliament in 2011" (Association for Participatory Democracy (ADEPT))⁸; Final report on monitoring transparency in decision making (July-December 2011) (ADEPT)⁹; Annual monitoring report "Access to Information and Transparency in Decision Making" – 2010 (Acces-Info Center)¹⁰; Annual monitoring report "Access to Information and Transparency in Decision Making: evolution and ... inertia" – 2011 (Acces-Info Center)¹¹.

However, we cannot overlook the essential delays in the enforcement of legal provisions, which are becoming traditional. Although the Government should have prepared and adopted the acts necessary to implement the law within 3 months since publication, 05 December 2008, it happened much later, by Government Decision no. 96 of 16.02.2010 on Implementation of Law no. 239-XVI of 13 November 2008 on Transparency in Decision Making. The same observation applies to the Parliament. Exceeding the deadline, Parliament Regulations adopted by Law no. 797 of 02.04.1996 (hereinafter – Parliament Regulations) were supplemented by Law no. 72 of 04.05.2010 in order to implement Article 13 (4) of Law no. 239/2008. Amendments particularly refer to the organization of public consultations by the standing committee informed of the matter (Article 49¹ of Parliament Regulations). However, they are so general that they leave basic rules at the discretion of committees and fail to bring a qualitative change.

More clarity in terms of ensuring transparency in decision making is provided by the Instruction on the Circulation of Draft Legislation in Parliament, approved by the Permanent Bureau Decision no. 30 of 07.11.2012, entered into force on 01 January 2013 (hereinafter – Instruction).

The Instruction, proceeding from the object of regulation stated in item 1.1.2, establishes the rules governing the procedure and requirements of registration, distribution and examination of draft legislation in the working bodies of the Parliament and in the subdivisions of the Parliament Secretariat (approval of drafts), as well as the rules governing the preparation of draft legislation for debates in the plenum of the Parliament (preparation of reports, editing and preparation of final texts of draft legislation), signing of the adopted legislation and its submission for promulgation, review of the legislation that was not promulgated by the President of Moldova and returned to the Parliament.

⁷ <http://capc.md/ro/expertise/avize/page14.html>

⁸ <http://www.e-democracy.md/files/raport-monitorizare-parlament-2011.pdf>

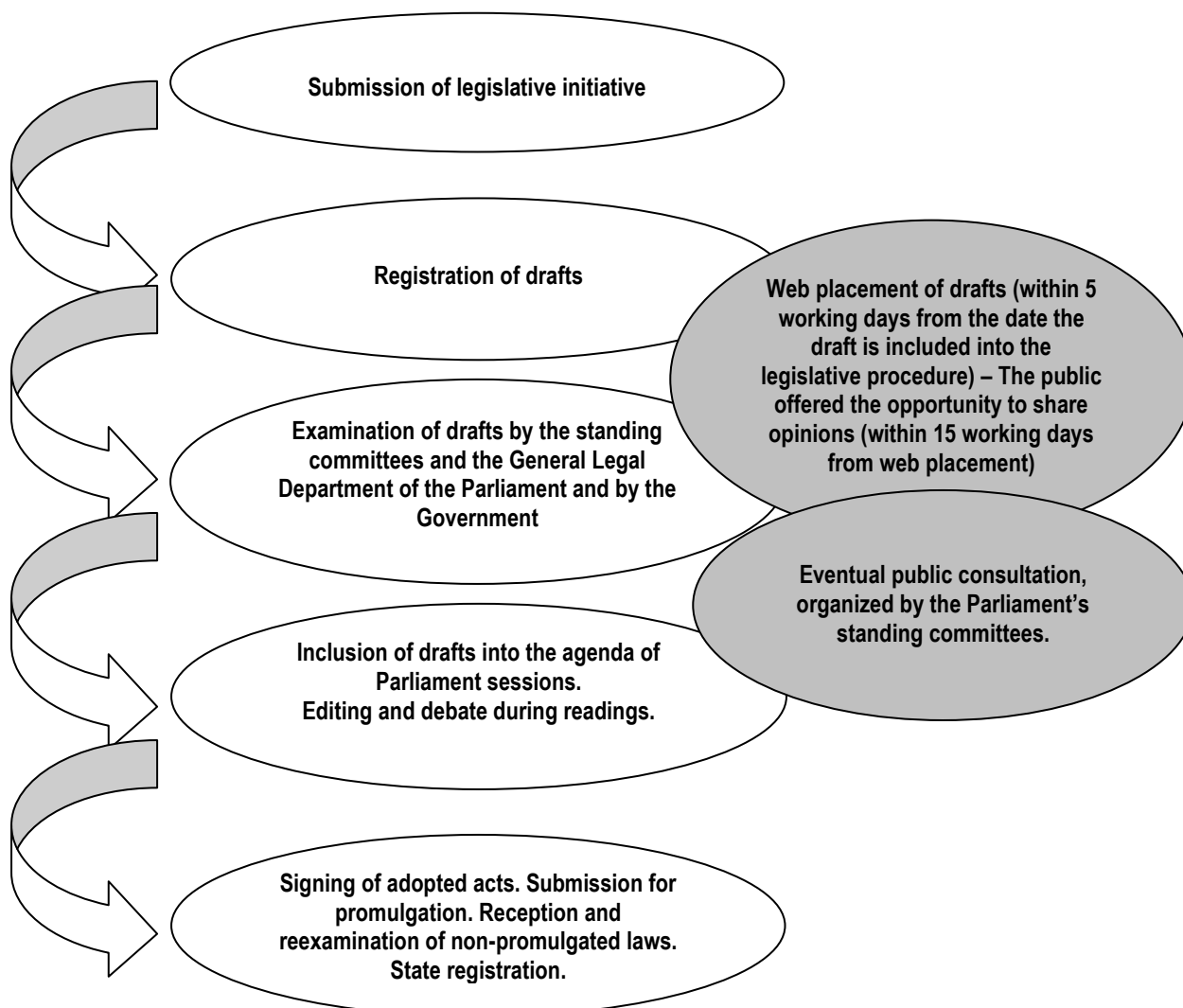
⁹ <http://www.e-democracy.md/files/final-report-transparency-2011.pdf>

¹⁰ <http://www.acces-info.org.md/index.php?cid=146&lid=933>

¹¹ <http://www.acces-info.org.md/index.php?cid=146&lid=1413>

Schematically, the circuit of draft legislation includes several distinct stages.

The public can contribute to decision making from the moment when drafts are placed on the Parliament's website and during public consultations, if any are conducted:



It should be mentioned that the Instruction, in items 2.1.3-2.1.4, expressly and exhaustively prescribes the compulsory documents required to submit a draft, as well as the documents of the file accompanying the draft, which shall be placed on the Parliament's website:

Compulsory documents required to submit a draft	File accompanying a draft
---	---------------------------

<p>For a Government initiative</p> <p>Address for submission of the legislative initiative, signed by the Prime Minister or the General Secretary of the Government;</p> <p>Government decision on approval of the draft legislative act, along with its translation into the Russian language;</p> <p>Draft legislative act, along with its translation into the Russian language;</p> <p>Explanatory note to the draft legislative act, along with its translation into the Russian language;</p> <p>Legal expert opinion and anticorruption expert opinion.</p>	<p>Act that served as basis for initiating the drafting of the legislative act;</p> <p>Conclusions of the national authorities and institutions concerned;</p> <p>Summary of recommendations received during public consultation as required by Law no. 239-XVI of 13 November 2008 on Transparency in Decision Making;</p>
<p>For an Initiative of the Members of Parliament</p> <p>Address for submission of the legislative initiative, signed by the MP/MPs;</p> <p>Draft legislative act in the state language and/or in the Russian language;</p> <p>Explanatory note to the draft legislative act;</p> <p>Legal expert opinion, as part of the Government conclusion;</p> <p>Anticorruption expert opinion, in accordance with the resolution of the President of Parliament.</p>	<p>Results of legal, anticorruption, economic, financial, scientific, environmental, linguistic and other expert opinions, if produced while drafting the legislative act. The legal and anticorruption expert opinions are compulsory for all draft legislative acts;</p> <p>List of documents that need to be developed or reviewed in connection with the adoption of the legislative act;</p>
<p>For an initiative of the President of the Republic of Moldova</p> <p>Address for submission of the legislative initiative, signed by the President of the Republic of Moldova;</p> <p>Copy of the Government decision on approval of the draft legislative act, along with its translation into the Russian language (depending on the type of the draft legislative act);</p> <p>Draft legislative act, along with its translation into the Russian language;</p> <p>Explanatory note to the draft legislative act, along with its translation into the Russian language;</p> <p>Legal expert opinion and anticorruption expert opinion.</p>	<p>Table of Concordance, providing the compatibility of the draft legislative act with the Community legislation, prepared in accordance with Government Decision no. 1345 of 24 November 2006 on the Approximation of the Moldovan Legislation with the Community Legislation, and the declaration of compatibility of the draft legislative act, issued according to Government Decision no. 190 of 21 February 2007 on Establishing the Center for Approximation of Legislation.</p>
<p>For an initiative of the People’s Assembly of Gagauzia</p> <p>Address for submission of the legislative initiative, signed by the President of the People’s Assembly of Gagauzia;</p> <p>Decision of the People’s Assembly of Gagauzia on adoption of the draft legislative act;</p> <p>Draft legislative act, along with its translation into the Russian language;</p> <p>Explanatory note to the draft legislative act, along with its translation into the Russian language;</p> <p>Legal expert opinion and anticorruption expert opinion.</p>	

The Instruction is also valuable by the fact that it contains, in item 2.1.7, special provisions regarding drafts of individual decisions and other decisions that do not contain legal norms, and also certain additional documents for the initiatives of designation or appointment of candidates for certain positions, as well as additional documents for the initiatives of establishment of the Parliament's working bodies:

Compulsory documents	Additional documents
Address for submission of the legislative initiative by the initiator; Act approving the draft decision, as applicable; Draft decision; Explanatory note to the draft decision.	<p>Designation or appointment of candidates for certain positions Documents prescribed by legislation (copies of documents on education, application/declaration of the person's consent to be elected/designated/appointed, curriculum vitae, medical certificate, statement of income and property, signature sheet and other required documents, as applicable); Proposal of election/appointment/designation to a position within the public authorities and institutions that are under Parliament's control; Results of the competition or selection; Report on compliance with the position requirements; Conclusion of the relevant committee; Other documents required for each position.</p> <p>Establishment of working bodies Decision of the Permanent Bureau or extract from the minutes of the meeting of the parliamentary group; Explanatory note and address for submission are not compulsory.</p>

The Instruction, however, is not so detailed in the part regarding public consultation. Norms are reduced to a repetition, in items 3.6.1-3.6.3, of the competences of the standing committee informed of the matter and of organization of public consultation procedures, making general references to Parliament Regulations, Law no. 239/2008, the Concept, Permanent Bureau Decision no. 2-XVI of 16.02.2006 on the Execution of Parliament Decision no. 373-XVI of 29 December 2005.

Thus, the norms covering the organization and conduct of public consultations are still too general to be explicit and applicable, and as a result – provisions are not implemented or are implemented unevenly and inefficiently.

The same finding is also applicable for the provisions regarding the institutional framework aimed to ensure transparency in the parliamentary decision making. The norms, dispersed across a number of documents, evidently reduce the potential effectiveness of key actors.

Given the legal provisions of the above-mentioned regulatory documents and considering them in connection with the ones contained in the Regulations of Organization and Operation of the Parliament Secretariat, approved by Permanent Bureau Decision no. 31 of 12.12.2012 (hereinafter – Regulations), transparency in the Parliament's decision making is ensured by the following institutional framework:

President of the Parliament	<ul style="list-style-type: none"> - Initiates the organization of ad hoc meetings (item 3.5 letter c) of the Concept); - Convenes the annual conference (item 3.5 letter e) of the Concept).
Parliamentary group	<ul style="list-style-type: none"> - Initiates the organization of ad hoc meetings (item 3.5 letter c) of the Concept).

The Permanent Bureau of the Parliament	<ul style="list-style-type: none"> - Establishes the procedure for the public debating of drafts and for gathering, examining and debating the proposals submitted in connection with it (Article 13 (1) letter g) of Parliament Regulations); - Ensures the control of timely placement of drafts, agenda, transcripts of plenary meetings and other information subject to publication on the Parliament's website (Article 13 (1) letter h) of Parliament Regulations); - Initiates the organization of ad hoc meetings (item 3.5 letter c) of the Concept).
Standing committee informed of the matter	<ul style="list-style-type: none"> - Ensures public consultation of draft legislative acts and legislative proposals with stakeholders by organizing public debates and hearings and by means of other consultation procedures established by the legislation on transparency in decision making (Article 49¹ (1) of Parliament Regulations); - Ensures that the public is informed about public consultation of drafts (item 3.6.1 of the Instruction); - The person responsible for public consultation in standing committees is the reporting Member of Parliament and the consultant from the standing committee responsible of working on the draft legislative act, who shall also prepare minutes regarding stakeholders' contributions (item 3.6.3 of the Instruction); - Establishes the procedure for consultation, taking into consideration the nature of the draft, the stakeholders' concern for the subject matter and other relevant issues (Article 49¹ (2) of Parliament Regulations); - In case of organization of public meetings for consultation, sets out the rules of their organization and conduct (Article 49¹ (3) of Parliament Regulations); - At the meeting of the Permanent Bureau examining the issue of inclusion of the draft legislative act into the agenda, the standing committee informed of the matter presents, among other things, the results of public consultation of the draft (Article 57 (2) letter e¹) of Parliament Regulations); - Analyzes the recommendations received as a result of public consultation and decides on the acceptance or rejection of each recommendation (item 3.6.6 of the Instruction); - Rules on the placement on the Parliament's website of a synthesis of the recommendations received during public consultations, according to the law (Article 49¹ (4) of Parliament Regulations); - Creates councils of experts (item 3.4 letter a) of the Concept); - Organizes, at least once per year, public hearings (item 3.4 letter d) of the Concept); - Initiates the organization of ad hoc meetings (item 3.5 letter c) of the Concept); - Prepares a list of legally registered associations and other stakeholders in its field, which shall be amended periodically, including at the stakeholders' initiative (Article 27 (4) of Parliament Regulations).
Parliament Secretariat	<i>Offices of persons holding public functions</i> <ul style="list-style-type: none"> - Provide assistance in terms of cooperation with public authorities, civil society representatives and mass media (Article 13 (2) letter d) of Regulations).
	<i>Assistant to a Member of Parliament</i> <ul style="list-style-type: none"> - Organizes communication of the MP with public authorities, civil society representatives and mass media (Article 14 (2) letter d) of Regulations).
	<i>Secretariats of standing committees</i> <ul style="list-style-type: none"> - Ensure organization of public consultations, debates and hearings (Article 15 (2) letter c) of Regulations);

	<p><i>General Department of Information and Analysis</i></p> <ul style="list-style-type: none"> - Ensures the transparency of the legislative process and development of mechanisms for the cooperation between the Parliament and civil society, including by the following measures: producing studies of information, analysis and synthesis that are necessary for the internal and external parliamentary work; ensuring the transparency of the legislative process and monitoring the process of communication between the Parliament and civil society; ensuring the functionality and development of the Integrated Information Space and of the Parliament's website (Article 20 of Regulations); - Ensures placement on the Parliament's website of the information about the internal rules covering the procedures of informing, consulting and participating in the examination and adoption of legislative acts; the drafts of legislative acts and materials related to them; the results of public consultations (minutes of consultative public meetings, synthesis of recommendations); and other information (item 3.6.4 of the Instruction); - Constantly updates on the Parliament's website the information regarding the draft legislative acts introduced into the legislative procedure (item 2.2.22 of the Instruction).
--	--

Overall, the current legislation establishes a certain framework, including institutional, aimed to ensure transparency in parliamentary decision making. However, it has some weaknesses that need to be overcome. The table below contains the identified weaknesses, objections regarding some provisions, as well as recommendations related to improving legal norms¹²:

Identified weaknesses	Objections	Recommendations
<p>Dispersed nature of norms</p> <p>Legal gaps</p>	<p>Regulations on ensuring transparency in parliamentary decision making are contained in several regulatory documents. Thus procedures remain unclear and confusing to the public.</p> <p>The regulatory documents related to the transparency in the Parliament's decision making prescribe no requirements regarding a Report on the Transparency in Decision Making.</p>	<p>To supplement Parliament Regulations with systematized comprehensive provisions aimed at ensuring transparency, or to systematize all norms in a separate regulatory document, eventual Regulations aimed at ensuring transparency in parliamentary decision making. Such provisions should regulate the following aspects: the forms and procedures of public consultations; the reception, analysis and synthesis of recommendations; the</p>

¹² The analysis was produced according to the Theoretical and Practical Guide of the Center for Analysis and Prevention of Corruption that governs the conduct of the anticorruption expert analysis of drafts of legislative acts and other regulatory documents (http://www.capc.md/docs/guide_capc_rom.doc).

		<p>preparation and publication of a Report on transparency in decision making; the responsibilities of key actors; an exhaustive list of documents that need to be placed online, including those concerning the activity of parliamentary groups, the Permanent Bureau, standing committees, etc.; time limits; control mechanisms; etc.</p>
<p>Inappropriate responsibility and sanctions</p>	<p>Article 13 (5) of Law no. 239/2008 prescribes that the obstruction of access to the public meetings of public authorities or the hindrance of decision making by concealing or distorting information of public interest shall be sanctioned, but the Law fails to specify the nature of the applicable sanction.</p> <p>Firstly, it should be noted that both the acts of concealment and distortion require proof of intent, which is difficult to obtain. However, in order to truly increase the efficiency of decision making within public authorities, one should equally monitor the following aspects: failure to inform the public about the initiation of decision making; failure to allow the access of stakeholders to the draft decision and to related materials; failure to consult; failure to examine recommendations; failure to inform the public about the conduct of a public meeting; failure to inform the public about the adopted decisions; failure to prepare or inadequate preparation and failure to publish reports on transparency in decision making.</p> <p>Secondly, the norms are confusing in terms of legal action against the acts or decisions of public authorities that are made in violation of Law no. 239/2008.</p> <p>The only applicable sanction, under the existing norms, could be exclusively a disciplinary sanction. To assess the potential effectiveness of the mechanism aimed at sanctioning violations of legal provisions, one usually analyzes the statistics on the sanctions applied. Given the fact that the Parliament does not provide such statistics, we shall refer to the information provided by the State Chancellery, which has the mission to monitor compliance with the provisions on transparency in the decision making of the central specialized authorities. The report on the implementation of the central public administration reform in the Republic of Moldova in</p>	<p>To review Law no. 239/2008 in the part concerning the mechanism of sanctioning the violations of legal provisions.</p>

	2012 ¹³ is absolutely lacking in the part concerning sanctions. This fact, in our opinion, is not due to the lack of violations, since the reports of NGOs on the monitoring of the law confirm the opposite. It is, however, due to the fact that the law offers little potential in terms of identification and punishment of violations in the field.	
Lack/insufficiency of control mechanisms	According to Article 13 (1) letter h) of Parliament Regulations, the Permanent Bureau shall ensure the control of timely placement on the Parliament's website of draft legislative acts, agenda, transcripts of plenary meetings and other information subject to publication. In the absence of express provisions regarding control procedures, this norm will remain inapplicable.	To establish clear procedures regarding control of compliance with the legal provisions on transparency in decision making.
Ambiguous phrasing	A general observation is that the normative framework relevant to transparency in parliamentary decision making, dispersed across various documents (Parliament Regulations, the Concept, the Instruction, the Regulations), has been produced in a heterogeneous language in the part concerning, inclusively, the methods of consulting, and it is different from the language used in Law no. 239/2008. Another objection refers to the provisions of Article 24 (2) of Parliament Regulations, according to which the official information about the works of a committee shall be published and placed on the Parliament's website. In our opinion, in the absence of an exhaustive list of information, this norm is inapplicable, and its exercise is limited to the web placement of agendas of meetings, a fact that is expressly provided by other legal norms. The same objection is relevant to the provisions of Article 13 (1) letter h) of the Regulations in the part regarding the phrase "other information subject to publication."	To homogenize the language. To produce an express and exhaustive list of information regarding the activity of the Parliament's working bodies, which shall be placed on the Parliament's website.
Excessive discretions	According to Article 27 (4) of Parliament Regulations, standing committees can form working groups of experts and specialists, representatives of stakeholders to be consulted as part of their work. By establishing competence with the formula "can," the above article leaves the establishment of groups of experts to the absolute discretion of committees. In fact, councils of experts shall be established under the provisions of the Concept, too. This objection is also applicable to Article 47 (11) of Parliament Regulations, which provides that if legislative initiatives are found to be prepared in violation of the established technical requirements, the Permanent Bureau can suggest their authors to bring them into compliance with the relevant legal provisions. Thus, decisions that might be different in similar cases are left at the discretion of the Permanent Bureau. The same objection is also applicable to the provisions of Article 44 (Emergency procedure) and Article 52 (Time	To review norms as follows: by conferring the competence of applying the provision and making decisions while establishing clear criteria for such decisions; and by conferring the competence of extending the deadlines while establishing clear criteria to justify such extension.

¹³ <http://www.cancelaria.gov.md/public/files/noutati/2013/4aprilie/Raport-succint-RAPC-2012-0904.doc>

	<p>limits for debating draft legislative acts by the standing committee informed of the matter).</p> <p>We insist on the same for the provisions of items 2.1.3 (2) letter e), 2.2.7 and 3.4.8 of the Instruction, which offer certain excessive discretions to the President of Parliament.</p>	
<p>Undetermined norms (blank norms uncovered by subordinate regulations)</p>	<p>According to Article 49¹ of Parliament Regulations, the standing committee informed of the matter shall ensure public consultation of draft legislative acts and legislative proposals with stakeholders by organizing public debates and hearings and by means of other consultation procedures established by the legislation on transparency in decision making. The committee shall establish the procedure for consultation of draft legislative acts and legislative proposals while taking into consideration the nature of the draft, the stakeholders' concern for the subject matter and other relevant issues. In case of organization of public meetings for consultation, the committee shall set out the rules of their organization and conduct. The committee shall rule on the placement on the Parliament's website of a synthesis of the recommendations received during public consultations, in order to ensure transparency in decision making.</p> <p>Firstly, we shall note that the above provisions are so general that they are not actually useful.</p> <p>Secondly, delegation of regulatory competences to committees could generate heterogeneous (and, therefore, discouraging and inefficient) practices.</p>	<p>To establish provisions on common procedures applicable by all committees and in all cases of public consultation.</p>

2. Implementation by the Moldovan Parliament of legal provisions on transparency in decision making

2.1. Transparency in the Parliament's works

Parliament sessions and meetings

According to the Review of the works of the 19th Parliament during the spring and summer sessions of 2012¹⁴, 27 meetings were held during the autumn session, including:

Month	September	October	November	December
Date of meeting	27.09.2012 28.09.2012	04.10.2012 05.10.2012 12.10.2012 18.10.2012 19.10.2012 25.10.2012 26.10.2012	01.11.2012 02.11.2012 08.11.2012 09.11.2012 15.11.2012 16.11.2012 22.11.2012 29.11.2012 30.11.2012	06.12.2012 07.12.2012 13.12.2012 14.12.2012 20.12.2012 21.12.2012 26.12.2012 27.12.2012 28.12.2012 ¹⁵
Number of meetings	2	7	9	9

The Parliament's website contains the agenda and transcripts of all plenary meetings.

According to the Parliament's website, 32 plenary meetings were held between 01.01.2013 and 30.06.2013.

Month	January ¹⁶	February	March	April	May	June
Date of meeting	21.01.2013 22.01.2013	15.02.2013 21.02.2013 22.02.2013 28.02.2013	01.03.2013 05.03.2013 07.03.2013 21.03.2013 22.03.2013 28.03.2013 29.03.2013	04.04.2013 05.04.2013 11.04.2013 12.04.2013 18.04.2013 19.04.2013 25.04.2013 ¹⁷	02.05.2013 03.05.2013 16.05.2013 23.05.2013 30.05.2013	06.06.2013 13.06.2013 14.06.2013 20.06.2013 21.06.2013 27.06.2013 28.06.2013
Number of meetings	2	4	7	7	5	7

The Parliament's website contains the agendas and transcripts of all plenary meetings, except the meetings of 21.06.2013, 27.06.2013 and 28.06.2013, for which transcripts are unavailable.

The website contains no video or audio recordings of the meetings. It should be mentioned that practically all Parliament meetings could be watched live on the website www.privesc.eu. However, it would be preferable for the Parliament's website to allow

¹⁴ <http://parlament.md/LinkClick.aspx?fileticket=ry3WcF98waU%3d&tabid=109>

¹⁵ The Meeting was declared deliberative.

¹⁶ Extraordinary session.

¹⁷ Continued meeting of 26.04.2013.

viewing and audition, including online, of Parliament meetings. Thus, the Parliament and the public would not depend on the agenda of a private media outlet.

Legislative procedure

For the period 27.09.2012-31.12.2012, the Parliament's website contained 181 registered drafts, and 102 of them had the status of adopted drafts (Annex 1 to this study).

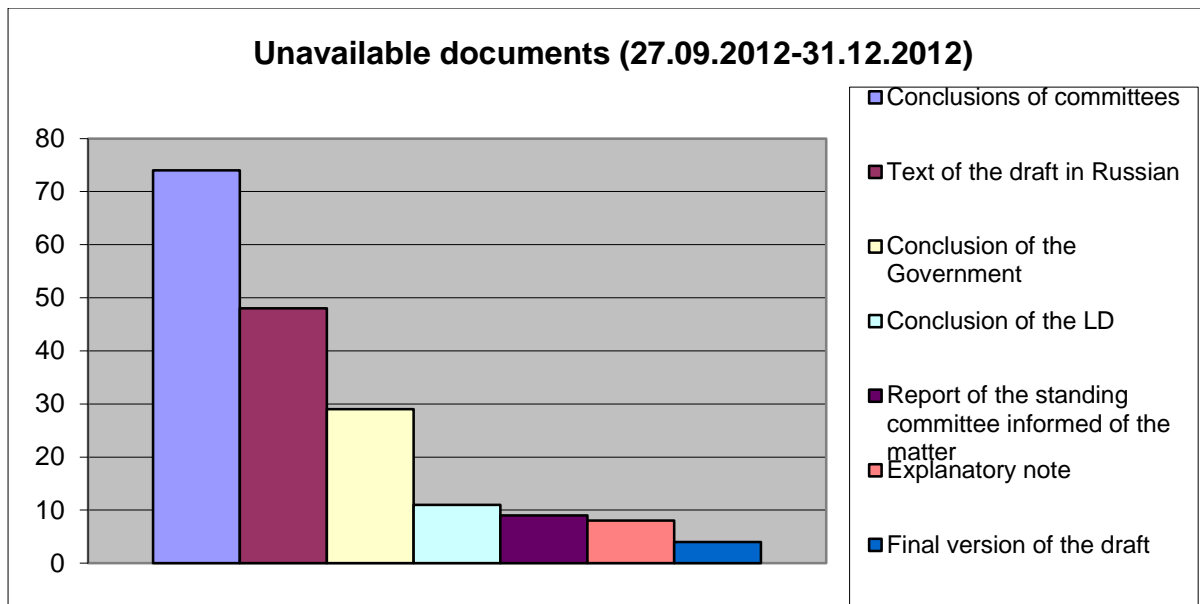
Out of the 102 adopted drafts, 63 (62%) drafts were initiated by Members of Parliament (one MP or a group of MPs), 30 (29%) – by the Government, and 9 (9%) – by the President of the Republic of Moldova.

Out of the 102 adopted drafts, 66 (65%) are draft laws and 36 (35%) – draft Parliament decisions.

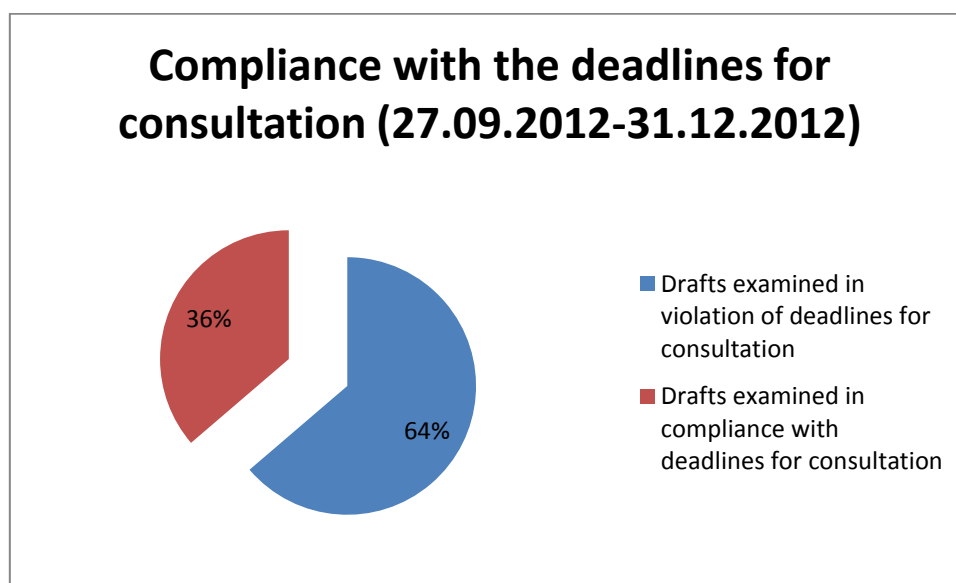
Only for 5 (5%) drafts out of the 102 adopted we have found availability of all additional documents announced online, considering that the web file for each draft is prepared on the basis of a resolution of the President of Parliament regarding the draft. This number, however, would be smaller if we applied the legal requirements in terms of documents that must necessarily accompany a draft. The gravest deficiency is the absence of syntheses of proposals and amendments. We should also mention the absence of CVs in case of drafts concerning appointments. It is unclear whether the persons proposed for appointment had been verified according to Law no. 271 of 18.12.2008 on Verification of Public Officers and Candidates to Public Offices. Overall, for this period a single CV is available, and the syntheses accompanying the reports of the standing committees informed of the matter are available for 5 drafts only.

For the other 97 drafts, considering their specificity (regulatory/non-regulatory nature), we have found the following deficiencies:

- Unavailability of conclusions of committees (including one or several committees) – for 74 drafts;
- Unavailability of the draft text in the Russian language – for 48 drafts;
- Unavailability of Government conclusion – for 29 drafts;
- Unavailability of the conclusion of the Legal Department of the Parliament Secretariat – for 11 drafts;
- Unavailability of the report of the standing committee informed of the matter – for 9 drafts;
- Unavailability of the explanatory note – for 8 drafts;
- Unavailability of the final version of the drafts – for 4 drafts.



Regarding the deadlines for the public consultation of drafts, it should be noted that out of the 102 adopted drafts, the permanent deadline for consultation (15 working days) was missed for 65 drafts¹⁸, 4 of which were debated and adopted on the day of registration and 4 – on the calendar day following registration.



For the period of 01.01.2013-30.06.2013 the Parliament's website contained 284 registered drafts, and 119 of them had the status of adopted drafts (Annex 2 to this study). The Parliament's website lacked 5 drafts (no. 281 and nos. 283-286).

Out of the 119 adopted drafts, 91 (76%) drafts were initiated by Members of Parliament (one MP or a group of MPs), 21 (18%) – by the Government, and 7 (6%) – by the President of the Republic of Moldova.

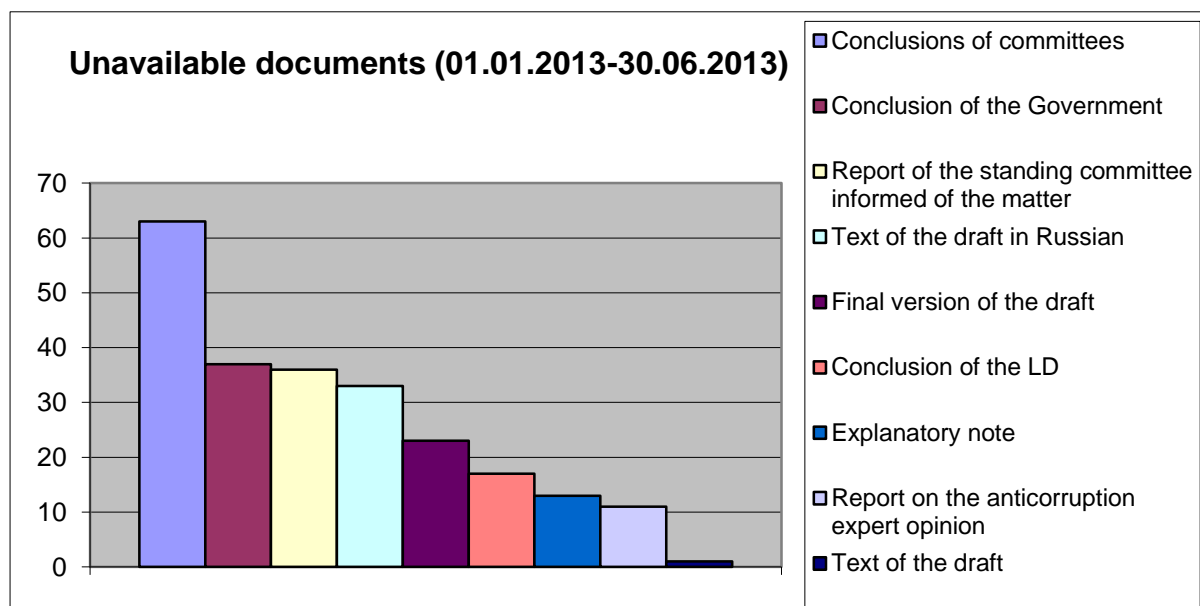
¹⁸ The term of 15 working days aimed for permanent consultation, according to item 4.3.1 of the Concept of Cooperation between the Parliament and Civil Society, should be calculated beginning with the day following the day of placement of the draft on the Parliament's website. The Parliament's website makes it impossible to determine the date of placement of a draft. For this reason, the term of 15 working days was calculated beginning with the date following the date of registration of the draft. The same note is applicable for the period of 01.01.2013-30.06.2013.

Out of the 119 adopted drafts, 64 (54%) were draft laws, 54 (45%) – draft Parliament decisions, and 1 (1%) – a vote.

Only for 11 (9%) drafts out of 119 we have found availability of all additional documents announced online, considering that the web file for each draft is prepared on the basis of a resolution of the President of Parliament regarding the draft. This number, however, would be smaller if we applied legal requirements, with deficiencies similar to the ones found for the previous period. Overall for this period: 2 CVs are available; the synthesis of proposals and objections is attached to 3 explanatory notes produced by direct authors; only 4 drafts, except the ones initiated by the President¹⁹, were accompanied by the ministries' conclusions; only 6 drafts were accompanied by a synthesis of proposals and amendments attached to the reports of standing committees informed of the matter; a single draft was accompanied by an impact analysis.

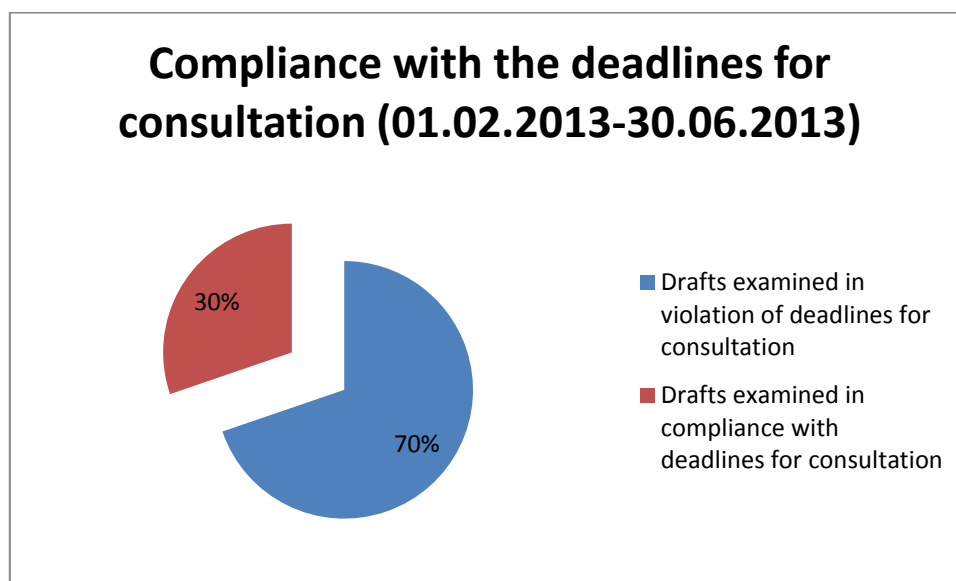
As for the other 108 drafts, given their specificity (regulatory/non-regulatory), we have found the following deficiencies:

- Unavailability of conclusions of committees (including one or several committees) – for 63 drafts;
- Unavailability of the Government conclusion – 37 drafts;
- Unavailability of the report of the standing committee informed of the matter – 36 drafts;
- Unavailability of the text of the draft in the Russian language – 33 drafts;
- Unavailability of the final version of the draft – 23 drafts;
- Unavailability of the conclusion of the General Legal Department of the Parliament Secretariat – 17 drafts;
- Unavailability of the explanatory note – 13 drafts;
- Unavailability of the report on anticorruption expert opinion – 11 drafts;
- Unavailability of the text of the draft – 1 draft.



¹⁹ The drafts initiated by the President are always accompanied by the conclusions of ministries.

During the spring session 2013 there were also clear violations of the deadlines for consulting of drafts. Out of the 119 adopted drafts, the permanent deadline for consultation (15 working days) had been missed for 83 drafts, 17 of which were debated and adopted on the day of registration and 12 – on the day following registration.



In addition, it should be mentioned that one of the major deficiencies was the unavailability of the Government's conclusion on the drafts of documents approving the budgets of some authorities. At the same time, it is regrettable that the Parliament is not sufficiently insistent in its function of control. For example, for the draft Decision of the Court of Accounts on the Administration and Use of Public Funds and Public Property in 2011, only the text of the draft was available, while all other documents, including the Report of the Court of Accounts, were missing. Moreover, the Parliament's website contained a single report (a link to the website of the relevant authority) – the Report on the Activity of the Broadcasting Coordinating Council in 2012²⁰.

The voting procedure

According to the Report on the Implementation in 2012 of the Strategic Development Plan of the Parliament Secretariat for 2012-2014²¹, a number of activities were performed aimed at developing the Parliament's infrastructure, namely: reorganization of the Secretariat and restructuring of the institutions subordinated to the Parliament through liquidation of subordinated public institutions, namely the Department for the Maintenance of Parliament Buildings, the Parliament's Car Fleet, and the state enterprise of public catering "Cafeteria of the Parliament of the Republic of Moldova"; assessment of needs in the IT equipment and in provision of the Parliament with IT equipment; development of the concept "Digital Archive of the Parliament of the Republic of Moldova" Information System.

²⁰ <http://www.parlament.md/Controlparlamentar/Rapoartealeinstitutiilordestat/tabid/202/Default.aspx>

²¹ <http://www.parlament.md/LinkClick.aspx?fileticket=iQK9Dh%2fkdQw%3d&tabid=109> At the same time, it should be noted that we were unable to find on the Parliament's website basic strategic documents, such as the Strategic Development Plan of Parliament Secretariat for 2012-2014; the Strategy for Parliament Communication for 2011-2014; Plan of Strategic Development of the Parliament's Integrated Information Space for 2011-2015.

The action plan for the implementation of the Strategic Development Plan of the Parliament Secretariat for 2013²², approved by Permanent Bureau Decision no. 8 of 27.03.2013, provides for the realization of a number of activities related to the development of the Parliament infrastructure, including electronic registration of the MPs presence at plenary meetings and implementation of electronic voting. Performance indicators established for the above are installation and application of the electronic registration and electronic voting systems and personnel training (after reconstruction of the Parliament building).

By the end of 2013 there could be significant delays in the realization of these important works. The constraint that the Parliament faces is clear – delays in the reconstruction of the Parliament building. However, it should be noted that such delays could affect the image of the Parliament: if the Parliament cannot manage its direct constraints, one cannot expect for it to be able to manage constraints at country level.

While the absence of electronic registration of the MPs' presence at plenary meetings is partially compensated by transcripts of the meetings and by statistically generalized information (Statistic Report on the MP's Attendance of the Parliament's Plenary Meetings in 2012²³; Statistic Report on the MP's Attendance of the Parliament's Plenary Meetings (September-December 2012)²⁴), then the implementation of electronic voting is becoming a necessity.

The current voting procedures not only discourage the public in their attempt to monitor their elected representatives; they can also tempt Members of Parliament to unjustifiably reexamine (revoke) acts that have already been adopted and entered into force. An eloquent example in this regard is Parliament Decision no. 104 of 03.05.2013 on Nullifying Parliament Decision no. 81 of 18.04.2013 on the Appointment of Prosecutor General. Subsequently, Parliament Decision no. 104 of 03.05.2013 was declared unconstitutional by Decision of the Constitutional Court no. 8 of 20.05.2013.

Thus, accelerating the reconstruction of the Parliament building would be a priority, which would demonstrate the real willingness of the Parliament to develop its infrastructure in order to increase its transparency.

²² <http://www.parlament.md/LinkClick.aspx?fileticket=dntiFNHzdD4%3d&tabid=109>

²³ <http://www.parlament.md/LinkClick.aspx?fileticket=2HYINZrKncQ%3d&tabid=109>

²⁴ <http://www.parlament.md/LinkClick.aspx?fileticket=WdZccHxYv3w%3d&tabid=109>

2.2. Transparency in the activity of the Parliament's working bodies

Permanent Bureau

The Permanent Bureau appears to be the least transparent working body of the Parliament. It is natural for it to enjoy greater confidentiality in its works. However, it seems insufficient to place on the Parliament's website only the composition of the Permanent Bureau and the announcements about its meetings. The public needs to be informed, however briefly, about its agenda, with all decisions of the Permanent Bureau being subsequently placed on the Parliament's website. It would increase the credibility of this body by confirming that its activity is governed not only by party interests, but also by the general public interest.

Standing parliamentary committees

According to the statistics on the number of meetings of the Parliament's standing committees²⁵, 150 meetings took place in the autumn session of 2012.

Legal, Appointments and Immunities Committee	15
Economy, Budget and Finances Committee	15
National Security, Defense and Public Order Committee	13
Foreign Affairs and European Integration Committee	13
Human Rights and Interethnic Relations Committee	15
Public Administration and Regional Development Committee	16
Culture, Education, Research, Youth, Sport and Mass Media Committee	16
Agriculture and Food Industry Committee	16
Social Protection, Health and Family Committee	15
Environment and Climate Changes Committee	16
Total:	150

The agendas of all meetings are placed on the Parliament's website²⁶, and it is actually the only information about the work of the committees available to the public.

For the period 01.01.2013-30.06.2013, the agendas of 228 committee meetings were placed on the Parliament's website.²⁷ It is regrettable that the minutes of committee meetings remain unavailable, since the public is interested not only in the issues examined by a committee, but also how decisions were made.

We shall remind about the competence of standing committees according to Article 27 (4) of Parliament Regulations, i.e. the competence of preparing the list of stakeholders. The current list of stakeholders was produced in 2011 and is placed on the Parliament's website.²⁸ The list was last updated on 22 May 2013. It is systematized by areas of activity of the standing parliamentary committees.

At the same time, the Parliament's website contains the list of consultants working within standing committees and responsible for keeping registers of contributions received from

²⁵ <http://parlament.md/LinkClick.aspx?fileticket=TX2FLPzIOQc%3d&tabid=109>

²⁶ <http://www.parlament.md/SesiuniParlamentare/Sedintecomisiilor/tabid/130/Default.aspx>

²⁷ <http://www.parlament.md/SesiuniParlamentare/Sedintecomisiilor/tabid/130/Default.aspx>

²⁸ <http://www.parlament.md/LinkClick.aspx?fileticket=s6SNpHTm2Ms%3d&tabid=60>

the civil society and of cooperation events held at committee level in order to monitor the implementation of the Concept of Cooperation between the Parliament and the Civil Society and of the Decision on the Execution of Parliament Decision no. 373-XVI of 29 December 2005 according to the President of Parliament Directive DD/C-1 no. 32 of 31 March 2010.²⁹

However, committees do not seem quite interested in public consultations. The Parliament's website contains 13 announcements about the organization of public consultations, and only 5 of them were initiated by standing committees, while the others were initiated as follows: Members of Parliament – 5 announcements, special committee – 1, parliamentary group – 1, President of Parliament – 1.

No	Date of announcement	Date of event	Initiator of event	The draft (issue) discussed	Method of consultation
1.	29.05.2013	04.06.2013	Member of Parliament	Draft Law (no. 22 of 25.01.2013) on the Modification and Supplementation of Some Legislative Acts (Law no. 1456-XII of 25.05.1993 on Pharmaceutical Activity, Law no. 1409-XIII of 17.12.1997 on Medicines, etc.)	Public debates
2.	24.05.2013	28.05.2013	Member of Parliament	Draft Law (no. 305 of 08.02.2011) lowering the age limit from 21 to 18 years for the persons entitled to be employed in private security work	Public debates
3.	23.05.2013	04.06.2013	EBFC	Draft Law (no. 165 of 16.04.2013) on the Code of Road Transportation	Operative meeting
4.	17.05.2013	21.05.2013	EBFC	Draft Law (no.136 of 26.03.2013) on the Credit Contracts for Consumers and Draft Law (no.137 of 26.03.2013) on the Modification and Supplementation of Some Legislative Acts	Meeting of the working group
5.	26.04.2013	29.04.2013	Special committee	Examination of the impact of Law no. 94 of 19.04.2013 on the Modification and Supplementation of Some Legislative Acts	Public meeting
6.	18.04.2013	23.04.2013	NSDPOC	Draft Law (no. 1712 of 18.07.2012) on the Modification and Supplementation of Some Legislative Acts	Public consultation
7.	14.03.2013	19.03.2013	CERYSMMC	Draft Law on Culture (no. 2670 of 12.11.2012)	Public hearing

²⁹ <http://www.parlament.md/SOCIETATEACIVILA/Cetateanul/tabid/110/Default.aspx>

8.	24.01.2013	29.01.2013	Members of Parliament	Draft Law on Arts Persons and Arts Unions, organized by the authors of the draft	Public hearing
9.	10.12.2012	11.12.2012	Member of Parliament	Draft Law (no. 1699 of 17.07.2012) on the Modification and Supplementation of Law no. 1308-XIII of 25.07.1997 on the Normative Price and Procedure of Sale and Purchase of Land	Public debates
10.	21.11.2012	27.11.2012	NSDPOC	Draft Law on Police Activity and the Status of Police Officer	Public debates
11.	19.11.2012		Parliamentary group	Concept of Reform of the Prosecutor's Office	Solicitation of "useful contribution" in the process of elaboration
12.	09.11.2012	14.11.2012	Members of Parliament	Draft Law on the Cooperation between the Parliament and the Government in the process of European Integration of the Republic of Moldova	Public debates
13.	29.10.2012	31.10.2012	President of Parliament at the request of the National Council of NGOs	Draft Law on the State Budget for 2013 (no. 2161 of 01.10.2012)	Meeting with the presidents of committees for consultation

Regarding the public consultation announcements, we have found as follows:

- They are placed in the News section, thus being lost among announcement about the protocol agenda and participation of officials in various events (seminars, flower-laying ceremonies, etc.);
- The period between publication of announcements and the dates of events is too short to encourage the public to contribute to drafts. It is obvious that when an event is scheduled for the day immediately following its announcement, consultation is compromised;
- The terminology used to define the methods of consultation is confusing. For example, the contribution expected from the public at the meeting of a working group (to assist or to participate) is unclear;
- The name of the person directly responsible for the event is not indicated except in one case – request for contributions in the process of development of the Concept of Reform of the Prosecutor's Office. It should be mentioned that in this case the request of "some useful contributions" is discouraging, since the public and the initiator may have different views on the usefulness of contributions, while this fact should not discourage a dialogue that has not even started yet.

At the same time, it should be mentioned that the website contains no records of the stakeholders' contribution or information about the councils of experts. Standing

parliamentary committees seem to be uninterested in this mechanism of cooperation with the civil society.

3. Capitalization on public contributions by the Moldovan Parliament

The value of transparency in the decision making of a public authority is as great as the extent of public participation in decision making. The more credible the authority, the more actively the public participates in decision making. Clearly, the credibility of an authority is little if it fails to respond to public contributions, to analyze the incoming proposals or communicate their finality (whether they have or not been accepted, and if not accepted – for what reasons), to generalize or communicate statistics relevant to decision making.

The information provided by the Parliament about the methods of capitalization on public contributions is modest. It is practically non-existent even on occasion of annual conferences titled “Cooperation between the Parliament and Civil Society.” In fact, the Parliament’s website contains information only about the conference of 13.04.2010³⁰ (participants and agenda) and the conference of 11.05.2011³¹ (participants, agenda, transcript and synthesis of the issues covered).

The Parliament’s website contains only one report, produced in 2010, that attempted to analyze civil society contributions – Report on the Contributions of Civil Society Representatives and Cooperation Events within the Standing Committees of the Parliament of the Republic of Moldova³², prepared according to the President of Parliament Directive DD/C-1 no. 32 of 31.03.2010 and the Concept of Cooperation between the Parliament and Civil Society no. 373-XVI of 29.12.2005. Although this report cannot be considered analytical, its usefulness is indisputable.

For other periods, some information in this regard can be found scattered among a variety of documents.

For example, according to the Report on Examination of Petitions Addressed to the Moldovan Parliament in the Period 01.01.2012-31.12.2012,³³ in 2012 the Parliament received 192 petitions with citizens’ proposals on amending legislation (29 petitions less than in 2011). The Report concludes that such petitions are generated by uneven application of the legislation, arbitrary interpretation of legal norms, suspicions of inconsistency of some legislative acts with the Constitution, or intention to obtain some benefits in various fields. The Report, however, does not provide information about finality – whether these proposals were or not set in motion.

Another document in this regard is the Report on the Activity of the Parliament Secretariat between 01 January and 31 December 2012³⁴. The Report outlines the actions taken to increase the efficiency of communication between the Parliament and the civil society, indicating that efforts were mainly concentrated on the implementation of the Parliament Communication Strategy for 2011-2014 in the following areas: development of the concept of Parliament Newsletter for central and local public authorities, civil society and

³⁰ <http://www.parlament.md/SOCIETATEACIVILA/Conferin%5c5%a3eanuale/tabid/75/Id/1/Default.aspx>

³¹ <http://www.parlament.md/SOCIETATEACIVILA/Conferin%5c5%a3eanuale/tabid/75/Id/3/Default.aspx>

³² <http://www.parlament.md/SOCIETATEACIVILA/Rapoarte/tabid/109/ContentId/31/Page/1/Default.aspx>

³³ <http://www.parlament.md/LinkClick.aspx?fileticket=M5a%2b92Fq7TE%3d&tabid=109>

³⁴ <http://www.parlament.md/LinkClick.aspx?fileticket=aFjhEFxVTw%3d&tabid=109>

development partners; consolidation of the communication system by establishing the Department of Communication and Public Relations; development of the concept of Visitors and Information Center; development of the concept of Media Center. The Report, however, does not analyze the progress of communication: whether the public participation in the Parliament's activity increased or not, how many public consultation events were organized and conducted, and how useful they were.

The Report on the Implementation in 2012 of the Strategic Development Plan of the Parliament Secretariat for 2012-2014³⁵ is also deficient in this regard, as it contains only some mentions about the actions performed: organization of 7 political forums in various places of the country by the Parliament's Foreign Affairs and European Integration Committee and development of a Public Hearings Guide that shall be submitted for examination and approval to the Permanent Bureau along with the related draft law. The Report also indicates some actions that are still to be implemented in order to increase interaction between Members of Parliament, citizens and the civil society, such as the execution of the Public Hearings Guide. Thus, standing committees will organize public hearings on various issues (legislation and parliamentary control) in order to collect information from citizens and civil society and provide a platform for dialogue. At the same time, there are plans to elaborate procedures for the use of modern electronic communication tools (electronic consultation about legislation, policies, online discussions) and to create 4 territorial offices for Members of Parliament and their personnel, which would serve as information and public access outlets aimed at raising citizens' awareness about the democratic role of the Parliament and as territories for decentralized meetings of standing committees and outlets of civic education and citizen participation, including in election processes. This Report does not, however, provide information similar to the one required by the law for the Report on Transparency in Decision Making.

Public contributions cannot practically be monitored. Thus, for the reported period, some mentions in this regard are contained in the additional documents attached to 3 drafts³⁶, all of them registered and examined between 27.09.2012 and 31.12.2012:

Draft title	Draft number	Author	SCIM	Notes regarding public participation
Draft Law on the Modification and Supplementation of Law no. 165 of 11.07.2012 on the Modification and Supplementation of the Broadcasting Code of the Republic of Moldova no. 260-XVI of 27.07.2006 (Articles I, II)	3121	Members of Parliament	CERYSMMLC	The Explanatory Note mentions meetings with cable service providers, but gives no details.
Draft Law on the Interpretation of Article 7 (1) letters c) and d) of Law no. 768-XIV of 02.02.2000 on the Status of Local Elective Officer	2704	Members of Parliament	PARDC	The SCIM Report mentions the undertakings of the local public administration in this regard.
Draft Law on Police Activity and the Status of Police Officer	2630	Government	NSDPOC EBFC	Synthesis based on the NSDPOC Report

³⁵ <http://www.parlament.md/LinkClick.aspx?fileticket=iQK9Dh%2fkdQw%3d&tabid=109>

³⁶ We refer exclusively to the drafts of legislative acts of a regulatory character.

Draft title	Draft number	Author	SCIM	Notes regarding public participation
				mentioning civil society proposals, without providing rationale for their non-acceptance.

Besides the fact that such cases are not numerous, since mentions about public contributions are exceptions rather than a custom, the following shall be pointed out:

- Mentions about public participation in decision making are general and give no details in this regard;
- Although the representatives of some NGOs are mentioned in the synthesis attached to the report of the standing committee, no arguments are given to justify the non-acceptance of their proposals.

In fact, the Parliament only worked on the subject of transparency a single time, when it was covered in the Report of the Special Committee for the Examination of the Impact of Law no. 94 of 19.04.2013 on the Modification and Supplementation of Some Legislative Acts (hereinafter – Law no. 94/2013), a committee created by Parliament Decision no. 97 of 25.04.2013.

Law no. 94/2013 was adopted on the basis of draft Law no. 163 of 16.04.2013 on the Modification and Supplementation of Some Legislative Acts (Elections Code – Articles 1, 4, 10, 13, 22, 27, 39, 42, 46, 48, 53, Title III; Law on the Status of Member of Parliament – Articles 2, 3), submitted as a legislative initiative by a group of Members of Parliament. The draft law, registered on 16.04.2013, was given a conclusion by the Social Protection, Health and Family Committee and by the standing committee informed of the matter, i.e. the Legal, Appointments and Immunities Committee (report for the first reading), and included by the Permanent Bureau on the agenda of the plenary meetings of 18-19 April 2013. On 18.04.2013, draft no. 163 of 16.04.2013 was adopted by the Parliament in the first reading, and on 19 April 2013, on the basis of the report of the standing committee informed of the matter that it prepared for the second reading, the Parliament adopted the draft in the second reading and forwarded it for promulgation to the President of the Republic of Moldova. On 20.04.2013 the draft was promulgated and published in the Official Monitor.

Having analyzed the above circumstances, the Special Committee concluded as follows:

- The procedure of adoption of the draft was conducted in violation of legal and regulatory conditions of the legislative technique. It was also accompanied by the failure to submit the conclusions of standing committees (which had to be submitted within 30 days), the anticorruption, economic and financial expert opinions, the consultative conclusion of the Central Election Commission, the expert opinions of international institutions (the Council of Europe, the Venice Commission), and by the failure to discuss the draft with the civil society, as it is prescribed by Parliament Regulations, Law no. 780 of 27.11.2001 on Legislative Acts, Law no. 239 of 13.11.2008 on Transparency in Decision Making, Instruction for the Circulation of Draft Legislative Acts in the Parliament, approved by the Permanent Bureau Decision no. 30 of 07.11.2012, etc.;

- The Law was adopted without the agreement and/or positive conclusion of the Government, meaning that it is unconstitutional in the context of the Constitutional Court's case law (Constitutional Court Decision no. 5 of 18.02.2011), since the discussions held at the Central Election Commission revealed that in a mixed electoral system the expenses on the organization of elections would increase with about MDL 15 million;
- The draft was not placed on the Parliament's website as prescribed by Article 48 (2) of Parliament Regulations, which is a failure to comply with the principle of transparency in decision making;
- The Permanent Bureau decided to include the draft into the agenda without taking into consideration the conditions of Article 57 (2) of Parliament Regulations, which prescribes that at the meeting of the Permanent Bureau examining the issue of inclusion of a draft legislative act into the agenda, the standing committee informed of the matter shall present: a) the goals, tasks and concept of the draft, the forecast of its social, economic and other effects, and the category of the law; b) the list of authors that participated in preparing the draft; c) the list of persons or organizations that provided expert opinions regarding the draft; d) the economic and financial substantiation of the draft; e) the conclusion of the standing committee (committees) regarding the draft; e) the results of public consultation of the draft; f) the conclusion of the Legal Department of the Parliament Secretariat (submitted on 19.04.2013); g) the list and/or, as applicable, drafts of legislative or regulatory acts necessary in order to execute the adopted legislative act;
- The deliberation of the draft law in the first and second reading failed to observe the Members' of Parliament rights to propose amendments, according to Articles 59 and 65 (2) of Parliament Regulations and Article 19 of Law no. 39 of 07.04.1994 on the Status of Member of Parliament;
- As for the Members' of Parliament right to propose amendments, which is correlative and in direct connection with the right to forward legislative initiatives, prescribed by the Constitution and confirmed by the case law of the Constitutional Court (Constitutional Court Decision no. 15 of 04.12.2012), the President of Parliament, who presided at the plenary meetings of 18-19 April 2013, failed to take into consideration the request of a parliamentary group to solicit the expert opinion of international institutions or to observe the Members' of Parliament rights to propose amendments under the terms and conditions prescribed by legal and procedural norms or to submit these requests and proposals of the opposition to vote, having taken the unilateral decision of ignoring them. As a consequence, the Members' of Parliament rights were disregarded.

The Special Committee's Report, when addressing the public consultations with the representatives of NGOs specialized in constitutional and electoral law conducted on 29.04.2013, concluded as follows:

- Law no. 94/2013 can be subject of some objections regarding its inconsistency with the Constitution in terms of the procedure of its adoption and failure to observe the fundamental and legal rights of citizens to elect their representatives;
- The process of approval of the Law was seriously deficient, and as such it could not create a good law. It is also confirmed by the fact that the approval of the law was followed by a search for solutions, which should have been done before approving the law, and not after it. The discussions surrounding this situation confirm that

approval of the law led to a number of problems, while its benefits are unclear at the moment;

- The Law fails to ensure equal access of all voters to the exercise of the right to vote, which is particularly true for the citizens residing in Transnistria and abroad;
- The modifications introduced by Law no. 94/2013 considerably increase the costs related to elections, which is unacceptable in the current economic situation.

In the end, the Special Committee recommended the Parliament to repeal Law no. 94/2013.

The findings and conclusions of the Special Committee are mainly unquestionable. It might seem that the Parliament is very seriously concerned with ensuring transparency in the legislative decision making. A single fact proves otherwise – there is a significant amount of drafts examined and adopted by the Parliament in violation of legal provisions on transparency and on the legislative technique. Even more discouraging is the fact that on 03.05.2013, the day of submission of the report to the plenary meeting, other 9 drafts were debated and adopted:

Draft title	Draft no.	Legislative process	Author	SCIM
Draft Decision on Repealing Decision no. 81 of 18.04.2013 on Appointment of the Prosecutor General	196	Registration: 02.05.2013 Deliberation: 03.05.2013	Members of Parliament	LAIC
Draft Decision on the Report of the Special Committee for the Examination of the Circumstances Surrounding the Adoption of Parliament Decision no. 81 of 18 April 2013 on Appointment of Prosecutor General	195	Registration: 02.05.2013 Deliberation: 03.05.2013	Members of Parliament	Special Committee
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the Government – Article 24; Law on the National Anticorruption Center – Articles 7, 8, 9, etc.; etc.)	194	Registration: 30.04.2013 Deliberation: 03.05.2013	Members of Parliament	PARDC
Draft Law on the Modification and Supplementation of Law no. 64-XII of 31.05.1990 on the Government (Articles 4, 7'1)	193	Registration: 30.04.2013 Deliberation: 03.05.2013	Members of Parliament	PARDC
Draft Law on the Supplementation of Article 53 of the Elections Code no. 1381-XIII of 21.11.1997	191	Registration: 30.04.2013 Deliberation: 03.05.2013	Members of Parliament	LAIC
Draft Law on the Modification and Supplementation of Some Legislative Acts (Elections Code – Articles 1, 4, 10, etc.; Law on the Status of Member of Parliament – Article 2; etc.)	190	Registration: 30.04.2013 Deliberation: 03.05.2013	Members of Parliament	LAIC
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the Constitutional Court – Articles 18, 19, 25'1, 32; the Constitutional Jurisdiction Code – Article 7'1)	189	Registration: 30.04.2013 Deliberation: 03.05.2013	Members of Parliament	LAIC

Draft Law on the Modification of Law no. 64 of 31.05.1990 on the Government (Article 27'1)	183	Registration: 25.04.2013 Deliberation: 03.05.2013	Members of Parliament	PARDC LAIC
Draft Decision on the Interpretation of Article 1 of Parliament Decision no. 28 of 5 March 2013 on the Vote of No Confidence for the Government	178	Registration: 25.04.2013 Deliberation: 03.05.2013	Member of Parliament	LAIC

All these drafts were adopted in violation of the term set for permanent consultation with the civil society. They all have deficiencies similar to those found for Law no. 94/2013 (lack of the report of the standing committee informed of the matter; lack of conclusions of committees; lack of the conclusion of the General Legal Department of the Parliament Secretariat; lack of Government conclusion; lack of the report on anticorruption expert opinion). The legislative framework applied is even worse. Some of these drafts provide conflicting interventions for the previously modified and supplemented prescriptions, some of them only several weeks apart. It is true, however, that the previous intervention also violated procedures. Such practices undermine the essential elements of a state of law: stability of regulations, security of legal relations, and predictability of law.

CONCLUSIONS AND RECOMMENDATIONS

The observation and analysis of the current situation led to the following conclusions and recommendations:

1) Overall, it is essential to improve Law no. 239 of 13.11.2008 on Transparency in Decision Making in the parts relating to violations and sanctions. The lack of violations identified and sanctions applied by authorities, despite the findings of the monitoring performed by NGOs, is indicative of the inefficiency of the Law in this regard.

2) Particularly, given the specificity of Parliament functions, transparency in decision making required a more comprehensive intervention into Parliament Regulations adopted by Law no. 797 of 02.04.1996. The current version of Parliament Regulations contains only norms that attribute to standing committees the competence to set certain rules. This approach is dangerous for two reasons: i) standing committees may avoid or delay exercising their competence; ii) even if standing committees set certain procedures, they could be different among committees or drafts. Thus, non-uniform and selective practices can be established, discouraging public participation in parliamentary decision making. The rules of consultation between the public and the Parliament should be simple and clear. Parliament Regulations need to at least contain some beginnings of procedures that would be uniformly applicable by all committees for all drafts subjected to public consultation. Considering the above, we insist in this regard on the need to review Parliament Regulations in the parts relating to the excessive discretion of the President of Parliament, who at the moment has the power to make decisions, including decisions on extending terms, while no clear criteria have been set to serve as basis for such decisions. The same recommendation is applicable for some norms in the Instruction on the Circulation of Drafts of Legislative Acts within the Parliament, approved by the Permanent Bureau Decision no. 30 of 07.11.2012.

3) While we appreciate the effort of the Parliament Secretariat in the elaboration of the Instruction on the Circulation of Draft Legislative Acts within the Parliament, we find it regrettable that this act is not more explicit in terms of organization and conduct of public consultations. In fact, the rules ensuring the transparency in parliamentary decision making are currently dispersed among a number of regulatory acts. Thus, procedures remain confusing and difficult to apply. It is necessary to supplement Parliament Regulations with systematized comprehensive provisions aimed at ensuring transparency or systematization of all norms in a separate regulatory document, eventual Regulations on Ensuring Transparency in Parliamentary Decision Making. Such provisions should regulate the forms and procedures of public consultations; reception, analysis and synthesis of recommendations; production and publication of a report on transparency in decision making; responsibilities of key actors; an exhaustive list of documents that need to be placed online, including the ones covering the activity of parliamentary groups, the Permanent Bureau and standing committees; clear terms; control mechanisms; etc.

4) The “Civil Society” section of the Parliament’s website should be, in our opinion, redesigned into the section “Transparency in Decision Making.” This section should be truly useful and friendly to the public, and it should contain: the rules regarding transparency in parliamentary decision making; an outline of the mechanism of cooperation with the civil society, including procedures that need to be followed by stakeholders; responsible

persons; a list of stakeholders; announcements about public consultations; records of the contributions of stakeholders; information about annual conferences; reports on transparency in decision making; etc.

5) In terms of transparency of Parliament's sessions and meetings, while we appreciate the Parliament's efforts of placing the agendas and transcripts on its website, we should mention the need of placing the video/audio records of meetings there as well. It would be preferable for the Parliament's website to allow viewing of and listening to plenary meetings, including online. Thus, the public and the Parliament would not depend on the media agenda of a private company.

6) As for the voting procedure, the electronic registration of the Members' of Parliament attendance of plenary meetings and the implementation of electronic voting should be a priority, since they become important not only for the public, who needs to know how a certain Member of Parliament voted, but also for Members of Parliament, who need to have the proof of a vote exercised.

7) In terms of transparency of the legislative procedure, we appreciate the efforts of placing drafts on the Parliament's website. We shall also mention the importance of facilitating the knowledge of the dates of placement. At the same time, we shall remind about the great amount of unavailable documents: conclusions of committees; conclusions of the Government; conclusions of the General Legal Department of Parliament Secretariat; reports of standing committees informed of the matter; explanatory notes; other required documents. These deficiencies, however, are determined by the celerity with which the Parliament uses to examine drafts, which is not always justified.

8) A separate problem that needs to be overcome consists in the practices of appointment and dismissal. In addition to the fact that drafts do not contain all the necessary accompanying documents, such as the person's CV, the available information does not make it clear whether the persons in question were or were not verified according to Law no. 271 of 18.12.2008 on the Verification of Public Officers and Candidates to Public Offices.

9) As for the transparency of the Parliament's working bodies, the Permanent Bureau appears to be the least transparent. The public needs to be informed, however briefly, about the agenda of the Permanent Bureau. All decisions of the Permanent Bureau, especially the ones concerning the public interest, need to be placed on the Parliament's website.

10) We appreciate the placement on the Parliament's website of agendas of standing committees. However, we insist on the need to place the minutes of the committees' public meetings there, too.

11) It is regrettable that the Parliament's website contains no information about the creation of councils of experts by standing committees. This tool could increase the quality of the debated draft documents.

12) The standing committees fail to capitalize on the public contributions in the reports that they produce on draft documents. These reports must necessarily contain mentions regarding transparency in decision making. If a draft is not subjected to public consultation,

this fact should be mentioned and justified. The lack of any contributions should also be mentioned. The refusal to accept the proposals received from the public, including NGOs, should be supported by arguments.

13) We appreciate the announcement of public consultations on some draft laws. However, announcements are still too rare to convince us of having become a truly established practice. We insist that events need to be announced earlier than it is customary, thus offering the public a real opportunity to participate in decision making. At the same time, we shall mention that the website shall contain the records of the stakeholders' contribution.

14) The efforts of the Parliament Secretariat in the elaboration of some policy papers shall be acknowledged, but they (or at least a summary of them) should be found on the Parliament's website.

15) We appreciate the efforts of the Parliament's Secretariat in preparing its activity reports and in implementation of policy papers. These reports, however, do not compensate the lack of annual reports on transparency in decision making, which could prove to the public that their contributions to the Parliament were at least examined, if not accepted. At the same time, it would be advisable to prepare comprehensive analytical reports, by the end of the year or the end of session, covering the Parliament's activity in the exercise of its functions, including the function of control.

16) The Parliament's commitment to observe the procedures of transparency in decision making while examining and adopting Law no. 94 of 19.04.2013 on the Modification and Supplementation of Some Legislative Acts was important. It is, however, regrettable that it was a single and selective instance, and the conclusions of the Special Committee failed to contribute to a more qualitative approach to the legislative process. We shall remind about the alarming amount of drafts examined in violation of the term set for permanent consultation. Even more alarming, though, is the even greater amount of drafts debated and adopted on the same day or on the calendar day immediately following registration. This fact not only discourages the public, but also disrupts the entire legislative process. Thus, not only the public, but also the Members of Parliament, standing committees, Parliament Secretariat (General Legal Department), and the Government are deprived of the possibility to share their opinions on drafts in advance. The celerity of the legislative process is indicative of major problems in the administration of the legislative process. A flagrant, grave and repeated violation of legislative procedures erodes public confidence in the good will of the legislature, which seems to be guided by other interests than the public interest, while the latter consists in a legitimate, balanced, coherent, consistent and transparent legislative process. Laws need to be drafted thoroughly, with expenses calculated and covered, with a previously estimated impact, based on real and realizable needs, subjected to public consultation and beneficial to the public, meticulously examined by the Parliament, exposed to qualitative debates and conscientious voting.

ANNEX no. 1

ADOPTED DRAFTS³⁷ 27.09.2012-31.12.2012

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
Draft Decision on the Modification and Supplementation of Some Legislative Acts	3205	Registration - 27.12.2012 Deliberation - 28.02.2013	Member of Parliament	LAIC FAEIC	Initial, final text Extract from the minutes of the parliamentary group Reports of the LAIC, FAEIC	Text in Russian
Draft Decision on Dismissal of a Judge of the Supreme Court of Justice	3197	Registration - 27.12.2012 Deliberation - 27.12.2012	Member of Parliament	LAIC	Initial, final text Report of the LAIC	Text in Russian Explanatory note Solicitation of the Superior Council of Magistracy
Draft Decision on Approval of the Uniform and Identifying Signs of the National Anticorruption Center Employees	3179	Registration - 25.12.2012 Deliberation - 05.04.2013	Member of Parliament	PB	Initial, edited, final text Explanatory note Conclusions of some committees Conclusion of the LD Conclusion of the Government	PB Conclusions of some committees
Draft Law on Supplementation of Article 3621 of the Criminal Code of the Republic of Moldova no. 985-XV of 18.04.2002	3165	Registration - 22.12.2012 Deliberation - 28.02.2012; 01.03.2013	Government	LAIC	Initial, final text Explanatory note	Report of the LAIC Conclusion of committees Conclusion of the LD Conclusion of the Government
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on Public Social Benefits for Some Categories of Citizens – Article 1, 2, 3, etc.; Law on the Social Protection of Citizens Victims of the Chernobyl Disaster)	3164	Registration - 22.12.2012 Deliberation - 26.12.2012; 27.12.2012	Government	SPHFC	Initial, final text Explanatory note Report of the SPHFC Conclusion of the LD	Conclusion of committees
Draft Law on the Exchange of Some Lands from the Forrest Fund for the Construction of the	3156	Registration - 22.12.2012	Member of Parliament	AFIC	Initial, final text Explanatory note	Conclusion of committees Conclusion of the LD

³⁷ According to the information on www.parlament.md as of 30.06.2013.

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
“Support Center for Cross-Border Businesses – Training, Exhibition and Symposium”		Deliberation - 26.12.2012; 27.12.2012; 22.02.2013			Report of the AFIC	Conclusion of the Government
Draft Law on the Ratification of the Agreement between the Republic of Moldova and the European Union on the Protection of Geographical Indications of Agricultural Products and Foodstuffs	3155	Registration - 22.12.2012 Deliberation - 27.12.2012	President	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of the LD	Conclusion of committees
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the Information and Security Service of the Republic of Moldova – Article 7; Law on the Status of Police Detective – Articles 1, 6, 8; etc.)	3148	Registration - 21.12.2012 Deliberation - 05.04.2013; 19.04.2013	Government	NSDPOC LAIC	Initial, edited, final text Explanatory note Report of the NSDPOC, LAIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on Supplementing the Annex to Law no. 331-XV of 07.10.2004 on the Approval of the List of objects requiring technical expertise, survey, design, construction and restoration with funds donated by natural and legal persons exempt from the value added tax	3138	Registration - 21.12.2012 Deliberation - 22.03.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of some committees Conclusion of the LD	Conclusion of some committees Conclusion of the Government
Draft Decision on the Modification of Article 2 of Parliament Decision no. 258 of 09.11.2012 on Establishing a Special Committee for the Verification of Income and Property Statements of the President and Members of the National Integrity Commission	3137	Registration - 21.12.2012 Deliberation - 26.12.2012	Members of Parliament	CERYSMMLC	Initial, final text Explanatory note	Report of the CERYSMMLC
Draft Decision on Dismissal by Transfer of Some Judges of the Supreme Court of Justice	3135	Registration - 21.12.2012 Deliberation - 26.12.2012	Member of Parliament	LAIC	Initial, final text Explanatory note Solicitation of the Superior Council of Magistracy Report of the LAIC	Text in Russian
Draft Law on the Modification and Supplementation of Law no. 165 of 11.07.2012 on the Modification and Supplementation of the Broadcasting Code of the Republic of Moldova no. 260-XVI of 27.07.2006 (Article I, II)	3121	Registration - 20.12.2012 Deliberation - 26.12.2012	Members of Parliament	CERYSMMLC	Initial, final text Explanatory note	Conclusion of committees Conclusion of the LD Conclusion of the Government

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
Draft Decision on the Modification and Supplementation of Parliament Decision no. 433-XVI of 28.12.2006 on Approval of the Status, Organizational Structure and Staff Limits of the Broadcasting Coordinating Council	3120	Registration - 20.12.2012 Deliberation - 27.12.2012	Members of Parliament	CERYSMMC	Initial, final text Explanatory note Report of the CERYSMMC	Conclusion of committees Conclusion of the LD Conclusion of the Government
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the Armed Forces Command and Staff Pensions and Law Enforcement Employee Pensions – Article 13; Law on the National Anticorruption Center)	3119	Registration - 20.12.2012 Deliberation - 27.12.2012	Government	NSDPOC SPHFC	Initial, final text Explanatory note Report of the NSDPOC	Report of the SPHFC Conclusion of committees Conclusion of the LD
Draft Law on the Modification and Supplementation of Some Legislative Acts (Tax Code – Articles 122, 289, 290, etc.; Law on the Modification and Supplementation of Some Legislative Acts – Article X)	3116	Registration - 20.12.2012 Deliberation - 26.12.2012; 27.12.2012	Government	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the LD	Conclusion of committees
Draft Law on the Ratification of the Second Additional Protocol to the European Convention on Mutual Assistance in Criminal Matters	3111	Registration - 19.12.2012 Deliberation - 26.12.2012	President	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of the LD	Conclusion of committees
Draft Law on Adherence of the Republic of Moldova to the Memorandum of Understanding Regarding Participation and Cost Sharing in the Electronic Machine Readable Travel Documents ICAO Public Key Directory	3110	Registration - 19.12.2012 Deliberation - 26.12.2012	President	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of the LD	Conclusion of committees
Draft Law on the Formulation of the Republic of Moldova Declaration to the International Convention on the Elimination of All Forms of Racial Discrimination	3109	Registration - 19.12.2012 Deliberation - 26.12.2012	President	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of the LD	Conclusion of committees
Draft Law on the Import of Some Special Purpose Vehicles	3055	Registration - 14.12.2012 Deliberation - 20.12.2012	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of some committees Conclusion of the LD Conclusion of the Government	Conclusion of some committees

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
Draft Decision on Dismissal of a Judge of the Supreme Court of Justice	3035	Registration - 12.12.2012 Deliberation - 26.12.2012	Member of Parliament	LAIC	Initial, final text Report of the LAIC	Explanatory note
Draft Law on the Modification of Annex 2 to Law no. 764-XV of 27.12.2001 on the Administrative-Territorial Organization of the Republic of Moldova	3028	Registration - 12.12.2012 Deliberation - 01.03.2013	Member of Parliament	PARDC	Initial, final text Explanatory note Report of the PARDC Conclusion of some committees Conclusion of the LD	Conclusion of some committees Conclusion of the Government
Draft Law on the Modification of the Human Rights National Action Plan for 2011-2014	3007	Registration - 11.12.2012 Deliberation - 27.12.2012	Government	HRIRC	Initial, final text Explanatory note Report of the HRIRC Conclusion of the LD	Conclusion of committees
Draft Law on the Modification and Supplementation of the Criminal Code of the Republic of Moldova no. 985-XV of 18.04.2002 (Articles 145, 151, 152, etc.)	2991	Registration - 11.12.2012 Deliberation - 26.04.2013 23.05.2013	Members of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees Conclusion of the Government
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the State Tax – Article 4; Criminal Code – Articles 173, 176, 346; etc.)	2988	Registration - 10.12.2012 Deliberation - 20.12.2012; 26.12.2012	Government	LAIC HRIRC	Initial, final text Explanatory note Report of the LAIC, HRIRC Synthesis Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Council for Preventing and Combating Discrimination and Ensuring Equality	2987	Registration - 10.12.2012 Deliberation - 20.12.2012; 21.12.2012	Government	HRIRC LAIC	Initial, final text Explanatory note Report of the HRIRC, LAIC Conclusion of committee Conclusion of the LD	Conclusion of some committees
Draft Law on the Official Verifications of Compliance with the Legislation on Animal Feed and Foodstuffs and with the Standards of Animal Health and Welfare	2978	Registration - 10.12.2012 Deliberation - 01.03.2013; 28.03.2013	Government	AFIC	Initial, final text Explanatory note Report of the AFIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Modification and	2977	Registration -	Government	EBFC	Initial, final text	Conclusion of some committees

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
Supplementation of Some Legislative Acts (Law on Financial Institutions – Articles 3, 6, 7, etc.; Law on the National Bank of Moldova – Articles 5, 11; etc.)		10.12.2012 Deliberation - 20.12.2012; 27.12.2012; 07.03.2013			Explanatory note Report of the EBFC Synthesis Conclusion of the committee Conclusion of the LD	
Draft Law on the Modification and Supplementation of Law no. 909-XII of 30.01.1992 on the Social Protection of Citizens Victims of the Chernobyl Disaster (Articles 3, 7, 9, 22)	2976	Registration - 10.12.2012 Deliberation - 21.12.2012	Government	SPHFC	Initial, final text Explanatory note Report of the SPHFC Conclusion of the LD	Conclusion of committees
Draft Law on the Modification of Article 15'1 of Law no. 133-XVI of 13.06.2008 on Social Aid	2975	Registration - 10.12.2012 Deliberation - 21.12.2012	Government	SPHFC	Initial, final text Explanatory note Report of the SPHFC Conclusion of the committee Conclusion of the LD	Conclusion of some committees
Draft Law on the Modification of the Law on the National Social Aid Budget for 2012, no. 270 of 23.12.2012 (Article 1, annexes 1 and 2)	2974	Registration - 10.12.2012 Deliberation - 21.12.2012; 26.12.2012	Government	SPHFC	Initial, final text Explanatory note Report of the SPHFC Conclusion of the LD	Conclusion of committees
Draft Decision on Approval of the National Agency for Energy Regulation Budget for 2013	2968	Registration - 07.12.2012 Deliberation - 19.04.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC	
Draft Law on the Import of Sports Equipment	2942	Registration - 06.12.2012 Deliberation - 27.12.2012; 22.02.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of some committees Conclusion of the LD	Conclusion of some committees Conclusion of the Government
Draft Law on the Court of Accounts Report on the Administration and Use of Public Funds and Public Property in 2011	2939	Registration - 06.12.2012 Deliberation - 13.12.2012	Member of Parliament	EBFC	Initial, final text	Text in Russian Report of the Court of Accounts Explanatory note Report EBFC
Draft Decision on the Supplementation of Article 1 of Parliament Decision no. 48-XVIII of	2902	Registration - 04.12.2012	Member of Parliament	LAIC	Initial, final text Explanatory note	Text in Russian Conclusion of some committees

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
29.10.2009 on the Spheres of Activity of the Parliament's Standing Committees		Deliberation - 01.03.2013			Report of the LAIC Conclusion of some committees Conclusion of the LD	
Draft Law on the Modification and Supplementation of Some Legislative Acts (Land Code – Article 55; Law on the State Tax – Article 3, 4; etc.)	2894	Registration - 03.12.2012 Deliberation - 21.12.2012; 26.12.2012	Government	NSDPOC	Initial, final text Explanatory note Report of the NSDPOC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Ratification of the Agreement between the Government of the Republic of Moldova and the Government of the Republic of Ecuador on Visa-Free Travel for Citizens	2893	Registration - 03.12.2012 Deliberation - 21.12.2012	Government	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on Pomiculture; Law on Animal Husbandry – Articles 11, 34; etc.)	2880	Registration - 30.11.2012 Deliberation - 21.12.2012; 27.12.2012	Government	AFIC	Initial, final text Explanatory note Report of the AFIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Ratification of the Common Aviation Area Agreement between the European Union and its Member States and the Republic of Moldova	2879	Registration - 30.11.2012 Deliberation - 21.12.2012; 21.12.2012	President	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of some committees Conclusion of the LD	Conclusion of the committee
Draft Law on the Ratification of the Agreement on Commemoration of the Valor and Bravery of the Peoples of the Commonwealth of Independent States in the Great Patriotic War of 1941-1945	2878	Registration - 30.11.2012 Deliberation - 01.03.2013	President	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of committees Conclusion of the LD	
Draft Law on the Modification of the Criminal Code of the Republic of Moldova (Article 181'1)	2847	Registration - 28.11.2012 Deliberation - 28.02.2013; 29.03.2013	Members of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC Conclusion of some committees Conclusion of the LD Conclusion of the Government	Text in Russian Conclusion of some committees
Draft Decision on the Approval of the National	2838	Registration -	Members of	EBFC	Initial, final text	

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
Financial Market Commission Budget for 2013		28.11.2012 Deliberation - 06.12.2012	Parliament		Explanatory note Report of the EBFC	
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on Free Economic Zones – Articles 2, 3, 5, etc.; Customs Code – Article 89, 90; etc.)	2830	Registration - 27.11.2012 Deliberation - 13.12.2012; 26.12.2012	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the committee Conclusion of the Government	Text in Russian Conclusion of some committees Conclusion of the LD
Draft Decision on the Modification of Article 2 of Parliament Decision no. 69 of 05.04.2012 on Establishing an Inquiry Committee to Examine the Situation on the Pharmaceutical Market	2827	Registration - 27.11.2012 Deliberation - 21.12.2012	Members of Parliament	SPHFC	Initial, final text Explanatory note	Text in Russian Report of the SPHFC
Draft Decision on Establishing a Special Committee for the Organization and Conduct of the Public Selection of Candidates for the Position of Member in the Council for Preventing and Combating Discrimination and Ensuring Equality	2810	Registration - 26.11.2012 Deliberation - 29.11.2012	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Text in Russian
Draft Law on the Import of a Motor Vehicle	2809	Registration - 26.11.2012 Deliberation - 29.11.2012	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the LD	Text in Russian Conclusion of committees Conclusion of the Government
Draft Law on the Supplementation of Law no. 190-XV of 08.05.2003 on Veterans (Articles 12, 22)	2784	Registration - 22.11.2012 Deliberation - 01.03.2013; 07.03.2013	Members of Parliament	SPHFC	Initial, final text Explanatory note Report of the SPHFC Conclusion of some committees Conclusion of the LD Conclusion of the Government	Text in Russian Conclusion of the committee
Draft Law on the Modification and Supplementation of the Tax Code no. 1163-XIII of 24.04.1997 (Article 226'1, 226'3, 226'4, etc.)	2759	Registration - 20.11.2012 Deliberation - 07.12.2012	Member of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the committee Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Law on the Ratification of the Agreement between the Republic of Moldova and Bosnia	2750	Registration - 19.11.2012	President	FAEIC	Initial, final text Explanatory note	Conclusion of the committee

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
and Herzegovina on Mutual Legal Assistance in Civil and Criminal Matters		Deliberation - 20.12.2012; 21.12.2012			Report of the FAEIC Conclusion of some committees Conclusion of the LD	
Draft Law on the Modification of Article 9 (2) of Law no. 435-XVI of 28.12.2006 on Administrative Decentralization	2746	Registration - 19.11.2012 Deliberation - 26.04.2013	Member of Parliament	PARDC	Initial, final text Explanatory note Report of the PARDC Conclusion of some committees Conclusion of the LD Conclusion of the Government	Text in Russian Conclusion of some committees
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the Protection of Monuments – Articles 16, 161; Law on the Authorization of Construction Works – Articles 3, 6, 9, etc.)	2705	Registration - 15.11.2012 Deliberation - 26.12.2012; 04.04.2013	Members of Parliament	CERYSMAC	Initial, final text Explanatory note Report of the CERYSMAC Conclusion of some committees Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Law on the Interpretation of Article 7 (1) letters c) and d) of Law no. 768-XIV of 02.02.2000 on the Status of Local Elective	2704	Registration - 14.11.2012 Deliberation - 16.11.2012	Members of Parliament	PARDC	Initial, final text Explanatory note Report of the PARDC	Text in Russian
Draft Decision on Approval of the Regulations on the Organization and Conduct of the Competition to Fill the Vacancy of Head of Territorial Subdivision of the National Anticorruption Center	2694	Registration - 14.11.2012 Deliberation - 07.12.2012	Member of Parliament	NSDPOC LAIC	Initial, final text Explanatory note Conclusion of the AFIC Conclusion of the LD	Conclusion of some committees Conclusion of the Government
Draft Law on the Modification and Supplementation of the Contravention Code (Article 224)	2684	Registration - 14.11.2012 Deliberation - 23.05.2013, 14.06.2013	Members of Parliament	LAIC	Initial text Explanatory note Report of the LAIC Conclusion of some committees Conclusion of the LD	Text in Russian Final text Conclusion of some committees Conclusion of the Government
Draft Law on the Supplementation of Some Legislative Acts (Criminal Code – Articles 242'1, 242'2, 333, 334; Criminal Procedure Code – Article 132'8)	2671	Registration - 12.11.2012 Deliberation - 06.12.2012; 21.03.2013	Government	LAIC	Initial text Explanatory note Report of the LAIC Conclusion of some committees	Final text Conclusion of some committees Conclusion of the LD
Draft Law on the Modification and Supplementation of Law no. 489-XIV of	2669	Registration - 12.11.2012	Government	SPHFC	Initial, final text Explanatory note	Conclusion of some committees

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
08.07.1999 on the Public System of Social Insurance (Articles 1, 5)		Deliberation - 06.12.2012; 13.12.2012			Report of the SPHFC Conclusion of some committees Conclusion of the LD	
Draft Decision on the Appointment of Some Members of the Broadcasting Coordinating Council	2644	Registration - 09.11.2012 Deliberation - 15.11.2012	Members of Parliament	LAIC	Initial, final text Explanatory note	Text in Russian Report of the LAIC
Draft Law on Police Activity and the Status of Police Officer	2630	Registration - 08.11.2012 Deliberation - 14.12.2012; 27.12.2012	Government	NSDPOC EBFC	Initial, final text Explanatory note Report of the NSDPOC, EBFC Synthesis Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Ratification of the Funding Agreement between the Republic of Moldova and the International Development Association for the Realization of the Competitiveness Development Program in the Republic of Moldova	2628	Registration - 08.11.2012 Deliberation - 22.11.2012; 30.11.2012	Government	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Decision on Declaring Year 2013 as Year of Spiridon Vangheli	2615	Registration - 07.11.2012 Deliberation - 06.12.2012	Government	CERYSMC	Initial, final text Explanatory note Report of the CERYSMC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Decision on Termination of Office of a Member of the National Integrity Commission	2608	Registration - 07.11.2012 Deliberation - 09.11.2012	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Text in Russian
Draft Decision on the Approval of a List of Positions at the National Anticorruption Center and of the Corresponding Special Ranks	2587	Registration - 06.11.2012 Deliberation - 07.12.2012	Member of Parliament	NSDPOC	Initial, final text Explanatory note Report of the NSDPOC Conclusion of the LD	
Draft Decision on Establishing a Special Committee for the Verification of Income and Property Statements of the President and	2573	Registration - 05.11.2012 Deliberation -	Member of Parliament	LAIC	Initial, final text Report of the LAIC	Text in Russian Explanatory note

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
Members of the National Integrity Commission		09.11.2012				
Draft Decision on Extending the Term of Activity of the Inquiry Committee for the Investigation of the Management of Forest, Water and Park Protection Areas	2566	Registration - 02.11.2012 Deliberation - 09.11.2012	Members of Parliament	Inquiry Committee	Initial, final text Explanatory note	Text in Russian
Draft Decision on the Modification of Article 1 of Parliament Decision no. 102 of 12.05.2011 on Approval of the Nominal Composition of the Republic of Moldova Delegations to International Parliamentary Organizations	2546	Registration - 01.11.2012 Deliberation - 02.11.2012	Member of Parliament	FAEIC	Initial text Explanatory note Extract from the minutes of the parliamentary group	Text in Russian Final text Report of the FAEIC
Draft Law on the Modification and Supplementation of Some Provisions of the Criminal Procedure Code of the Republic of Moldova (Articles 6, 255, 274, 511)	2544	Registration - 01.11.2012 Deliberation - 22.11.2012; 30.11.2012	Members of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC Conclusion of some committees Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Decision on Appointment of a Member in the Administration Board of the Banking System Deposits Guarantee Fund	2538	Registration - 31.10.2012 Deliberation - 09.11.2012	Member of Parliament	LAIC	Initial, final text Report of the LAIC	Text in Russian Explanatory note
Draft Decision on the Parliament Budget for 2013	2532	Registration - 31.10.2012 Deliberation - 01.11.2012; 02.11.2012	PB		Initial, final text	Text in Russian Explanatory note
Draft Law on the Ratification of the Additional Protocol to the Convention on Human Rights and Biomedicine, concerning Biomedical Research	2480	Registration - 26.10.2012 Deliberation - 22.11.2012; 30.11.2012	President	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of some committees Conclusion of the LD	Full report of the FAEIC Conclusion of some committees
Draft Law on the Import of a Motor Vehicle	2478	Registration - 26.10.2012 Deliberation - 09.11.2012	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the committee Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Law on the State Coat of Arms of the	2477	Registration -	Members of	CERYSMC	Initial, final text	Conclusion of the FAEIC

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
Republic of Moldova		26.10.2012 Deliberation - 07.03.2013; 26.12.2012	Parliament		Explanatory note Report of the CERYSMC Synthesis Conclusion of some committees Conclusion of the LD Conclusion of the Government	
Draft Decision on Approval of the Central Election Commission Budget for 2013	2454	Registration - 25.10.2012 Deliberation - 02.11.2012	Member of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the LD	Text in Russian Conclusion of committees Conclusion of the Government
Draft Decision on Appointment of the President of the National Integrity Commission	2450	Registration - 25.10.2012 Deliberation - 25.10.2012	President of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Text in Russian
Draft Decision on Approval of the Structure and Staff Limits of the National Anticorruption Center	2449	Registration - 25.10.2012 Deliberation - 25.10.2012	Member of Parliament	NSDPOC	Initial, final text Explanatory note Report of the NSDPOC	Text in Russian
Draft Law on the Supplementation of Some Legislative Acts (Law on the Real Estate Cadastre – Article 40'6; Contravention Code – Article 326)	2439	Registration - 24.10.2012 Deliberation - 22.11.2012; 07.12.2012	Government	AFIC LAIC	Initial, final text Explanatory note Conclusion of some committees Conclusion of the LD	Conclusion of some committees Conclusion of the Government
Draft Law on the Modification and Supplementation of the Criminal Code of the Republic of Moldova (Articles 1801, 1802)	2437	Registration - 24.10.2012 Deliberation - 29.11.2012; 21.03.2013	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC Conclusion of some committees Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Decision on Approval of the Constitutional Court Budget for 2013	2436	Registration - 24.10.2012 Deliberation - 02.11.2012	Member of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Decision on Approval of the Court of Accounts Budget for 2013	2435	Registration - 24.10.2012 Deliberation -	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC	Text in Russian Conclusion of committees Conclusion of the Government

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
		02.11.2012				
Draft Decision on Approval of the National Center for Personal Data Protection Budget for 2013	2434	Registration - 24.10.2012 Deliberation - 01.11.2012	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the committee Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Decision on Termination of Office of Mr. Ion Casian as Member in the National Integrity Commission and Appointment to this Position of Mr. Anatolie Donciu	2427	Registration - 24.10.2012 Deliberation - 25.10.2012	Member of Parliament	LAIC	Initial, final text Report of the LAIC CV	Text in Russian Explanatory note
Draft Decision on Appointment of Mr. Mihai Balan as Director of the Information and Security Service of the Republic of Moldova	2423	Registration - 24.10.2012 Deliberation - 25.10.2012	President	LAIC NSDPOC	Initial, final text Report of the LAIC, NSDPOC	Text in Russian Explanatory note
Draft Decision on the Ratification of the Agreement between the Government of the Republic of Moldova and the Government of Georgia on Visa-Free Travel for Citizens	2419	Registration - 23.10.2012 Deliberation - 22.11.2012; 30.11.2012	Government	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of committees Conclusion of the LD	
Draft Decision on Appointment of the Director of the National Anticorruption Center	2413	Registration - 23.10.2012 Deliberation - 25.10.2012	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Text in Russian
Draft Law on the Modification of the Law on the State Budget for 2012 no. 282 of 27.12.2011 (Articles 1, 3, Annex 1, etc.)	2411	Registration - 23.10.2012 Deliberation - 22.11.2012; 30.11.2012	Government	EBFC	Initial, final text Explanatory note Report of the EBFC	Conclusion of committees Conclusion of the LD
Draft Law on the Modification and Supplementation of the Civil Code no. 1107 of 06.06.2002 (Article 212)	2373	Registration - 18.10.2012 Deliberation - 09.11.2012; 27.12.2012	Members of Parliament	LAIC	Initial text Explanatory note Report of the LAIC Conclusion of some committees Conclusion of the LD	Final text Text in Russian Conclusion of some committees Conclusion of the Government
Draft Decision on Confirming the Appointment of Some Members in the Observers Council of the	2368	Registration - 18.10.2012	Members of Parliament	CERYSMC	Initial, final text Explanatory note	Text in Russian Report of the CERYSMC

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
National Public Broadcasting Institution "Teleradio-Moldova"		Deliberation - 18.10.2012				Conclusion of the committee
Draft Law on the Import of Some Medical Equipment	2359	Registration - 17.10.2012 Deliberation - 08.11.2012; 16.11.2012	Member of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the LD	Text in Russian Conclusion of committees Conclusion of the Government
Draft Decision on Appointment of the Vice President of the Supreme Court of Justice	2355	Registration - 17.10.2012 Deliberation - 25.10.2012	Member of Parliament	LAIC	Initial, final text Report of the LAIC	Text in Russian Explanatory note
Draft Law on the Import of Three Special Purpose Vehicles by the Soldanesti Mayor's Office, Received for Free (as Donation)	2329	Registration - 16.10.2012 Deliberation - 01.11.2012; 02.11.2012	Member of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of some committees Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Law on the Modification and Supplementation of Some Legislative Acts (Transportation Code – Article 26; Contravention Code – Article 200)	2328	Registration - 16.10.2012 Deliberation - 28.02.2013; 14.06.2013	Members of Parliament	EBFC LAIC	Initial, final text Explanatory note Report of the EBFC, LAIC Conclusion of some committees Conclusion of the LD Conclusion of the Government	Text in Russian Conclusion of some committees
Draft Law on the Modification and Supplementation of Some Legislative Acts (Tax Code – Articles 20, 103; Law on Production and Household Waste – Article 20)	2301	Registration - 12.10.2012 Deliberation - 18.10.2012; 19.10.2012	Members of Parliament	EBFC ECCC	Initial, final text Explanatory note Report of the EBFC Conclusion of the LD	Text in Russian Report of the ECCC Conclusion of committees Conclusion of the Government
Draft Decision on the Supplementation of Item 1 of Parliament Decision no. 433-XII of 26.12.1990 on Days of Commemoration, Public Holidays and Rest Days in the Republic of Moldova (Item 1)	2241	Registration - 08.10.2012 Deliberation - 08.11.2012	Government	CERYSMAC	Initial, final text Explanatory note Report of the CERYSMAC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Modification and Supplementation of Parliament Regulations Adopted by Law no. 797-XIII of 02.04.1996	2212	Registration - 05.10.2012 Deliberation -	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Text in Russian Conclusion of some committees Conclusion of the LD

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
(Articles 4, 13, 102)		12.10.2012; 26.10.2012			Conclusion of the committee	
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the Constitutional Court – Articles 25'1, 26, 31, 32; Constitutional Jurisdiction Code – Articles 4, 71, 27, 55, 70)	2197	Registration - 03.10.2012 Deliberation - 16.11.2012; 26.12.2012	Members of Parliament	LAIC	Initial, edited, final text Explanatory note Report of the LAIC Conclusion of some committees Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Decision on the Modification of the Numerical and Nominal Composition of the Parliament's Permanent Bureau (Articles 1, 3)	2172	Registration - 02.10.2012 Deliberation - 01.11.2012	Members of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Text in Russian
Draft Law on the Funds of the Compulsory Medical Insurance for 2013	2163	Registration - 01.10.2012 Deliberation - 19.10.2012; 08.11.2012	Government	SPHFC	Initial, final text Explanatory note Report of the SPHFC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the State Social Insurance Budget for 2013	2162	Registration - 01.10.2012 Deliberation - 19.10.2012; 08.11.2012	Government	SPHFC	Initial, final text Explanatory note Report of the SPHFC Synthesis Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the State Budget for 2013	2161	Registration - 01.10.2012 Deliberation - 18.10.2012; 02.11.2012	Government	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Import of Sports Equipment	2132	Registration - 28.09.2012 Deliberation - 04.10.2012	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC	Text in Russian Conclusion of committees Conclusion of the LD Conclusion of the Government
Draft Law on the Import of Bells	2123	Registration - 28.09.2012 Deliberation - 04.10.2012	Members of Parliament	EBFC	Initial, final text Explanatory note Conclusion of the LD	Text in Russian Conclusion of committees Conclusion of the Government

Draft title	Draft no.	Legislative process	Author	SCIM	Available documents	Unavailable documents
Draft Law on the Modification and Supplementation of Some Legislative Acts (Tax Code – Articles 335, 348'1, 348'2, etc.; Contravention Code – Articles 229, 403)	2120	Registration - 27.09.2012 Deliberation - 18.10.2012; 19.10.2012	Government	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on Arts Persons and Arts Unions	2117	Registration - 27.09.2012 Deliberation - 27.12.2012; 01.03.2013	Members of Parliament	CERYSMCMC	Initial, final text Explanatory note Report of the CERYSMCMC Conclusion of some committees Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Law on the Supplementation of Article 84 of Tax Code no. 1163-XIII of 24.04.1997	2116	Registration - 27.09.2012 Deliberation - 28.09.2012	Government	EBFC	Initial, final text Explanatory note Report of the EBFC	Conclusion of committees Conclusion of the LD

ANNEX no. 2

ADOPTED DRAFTS³⁸ 01.01.2013-30.06.2013

Draft title	Draft number	Legislative process	Author	SCIM	Availability of documents	Unavailability of documents
Draft Decision on the Execution of Parliament Decision no. 151 of 21.06.2013 on Approval of the Moldovan Parliament Declaration on the Current Situation in the Transnistrian Conflict Settlement Process	287	Registration - 27.06.2013 Deliberation – 28.06.2013	Members of Parliament	NSDPOC	Initial, final text Explanatory note	Text in Russian Report of the NSDPOC Conclusion of committees Conclusion of the LD
Draft Decision on the Modification of the Nominal Composition of the Agriculture and Food Industry Committee	282	Registration - 26.06.2013 Deliberation – 27.06.2013	Member of Parliament	LAIC	Initial text Explanatory note	Final text Text in Russian Report of the LAIC
Draft Decision on the Declaration about the Situation in the Settlements on the Left Bank of River Nistru	275	Registration - 20.06.2013 Deliberation – 21.06.2013		LAIC		Text Report of the LAIC
Draft Decision on the Report of the Inquiry Committee for the Examination of the Administration of the State Shares at the “Banca de Economii” JSC and of the Situation in the Financial and Banking Sector of the Republic of Moldova	272	Registration - 18.06.2013 Deliberation – 21.06.2013	Member of Parliament	Inquiry Committee	Initial text Report of the Inquiry Committee	Final text Explanatory note
Draft Decision on the Resignation of a Member of Parliament	245	Registration - 13.06.2013 Deliberation – 14.06.2013	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Text in Russian
Draft Decision on Approval of the Report on the Execution of the State Social Insurance Budget in 2012	242	Registration - 13.06.2013 Deliberation – 13.06.2013	Government	NSDPOC	Initial, final text Explanatory note	Report of the NSDPOC

³⁸ According to the information on www.parlament.md as of 30.06.2013.

Draft Decision on Approval of the Report on the Execution (Use) of the Compulsory Medical Insurance Funds in 2012	241	Registration - 13.06.2013 Deliberation – 13.06.2013	Government	SPHFC	Initial, final text Report	Explanatory note Report of the SPHFC
Draft Decision on the Modification of Parliament Decision on Approval of the Nominal Composition of the Moldovan Parliament Delegations to International Parliamentary Organizations no. 102 of 11.05.2011	230	Registration - 05.06.2013 Deliberation – 13.06.2013	Members of Parliament	FAEIC	Initial, final text Explanatory note Report of the FAEIC	
Draft Decision on the Modification of the Nominal Composition of the Foreign Affairs and European Integration Committee	229	Registration - 05.06.2013 Deliberation – 06.06.2013	Member of Parliament	LAIC	Initial, final text Report of the LAIC	Text in Russian
Draft Decision on the Modification of Article 1 of Parliament Decision no. 84 of 21.04.2011 on Approval of the Nominal Composition of the Moldovan Parliament Delegation to the Euronest Parliamentary Assembly	228	Registration - 05.06.2013 Deliberation – 13.06.2013	Member of Parliament	FAEIC	Initial, final text Report of the FAEIC	Explanatory note
Draft Decision on the Modification of Article 1 of Parliament Decision no. 102 of 12.05.2011 on Approval of the Nominal Composition of the Moldovan Parliament Delegations to International Parliamentary Organizations	227	Registration - 05.06.2013 Deliberation – 13.06.2013	Member of Parliament	FAEIC	Initial, final text Report of the FAEIC	Explanatory note
Draft Decision on Appointment of a Member in the Council for Preventing and Combating Discrimination and Ensuring Equality	226	Registration - 31.05.2013 Deliberation – 06.06.2013	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC Conclusion of the Special Committee	
Draft Decision on the Modification of the Nominal Composition of Some of the Parliament's Standing Committees	225	Registration - 30.05.2013 Deliberation – 30.05.2013	Member of Parliament	LAIC	Initial, final text	Text in Russian Report of the LAIC
Draft Decision on Election of Vice Presidents of Parliament	224	Registration - 30.05.2013 Deliberation – 30.05.2013	Member of Parliament	LAIC	Initial, final text	Text in Russian Report of the LAIC

Draft Decision on Granting the Vote of Confidence to the Program and List of the Government	223	Registration - 30.05.2013 Deliberation – 30.05.2013	Members of Parliament	LAIC	Initial, final text Report of the LAIC	Text in Russian Explanatory note
Draft Decision on Establishing a Commission for the Election of the President of Parliament by Secret Ballot	222	Registration - 30.05.2013 Deliberation – 30.05.2013	Members of Parliament	LAIC	Initial, final text Explanatory note	Report of the LAIC
Draft Decision of the Modification and Supplementation of Parliament Decision no. 258 of 09.11.2012 on Establishing a Special Committee for the Verification of Income and Property Statements of the President and Members of the National Integrity Commission	197	Registration - 02.05.2013 Deliberation – 16.05.2013	Members of Parliament	LAIC	Initial, final text Explanatory note	Report of the LAIC Conclusion of the LD
Draft Decision on Repealing Decision no. 81 of 18.04.2013 on Appointment of the Prosecutor General	196	Registration - 02.05.2013 Deliberation – 03.05.2013	Members of Parliament	LAIC	Initial, final text	Text in Russian Explanatory note Report of the LAIC
Draft Decision on the Report of the Special Committee for the Examination of the Circumstances Surrounding the Adoption of Parliament Decision no. 81 of 18.04.2013 on Appointment of the Prosecutor General	195	Registration - 02.05.2013 Deliberation – 03.05.2013	Members of Parliament	Special Committee	Initial, final text Report of the Special Committee	Text in Russian Explanatory note
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the Government – Article 24; Law on the National Anticorruption Center – Articles 7, 8, 9, etc.; etc.)	194	Registration - 30.04.2013 Deliberation – 03.05.2013	Members of Parliament	PARDC	Initial, final text Explanatory note Report of the PARDC Conclusion of the committee	Conclusion of some committees Conclusion of the LD Conclusion of the Government
Draft Law on the Modification and Supplementation of Law no. 64-XII of 31.05.1990 on the Government (Articles 4, 7'1)	193	Registration - 30.04.2013 Deliberation – 03.05.2013	Members of Parliament	PARDC	Initial, final text Explanatory note Report of the PARDC Conclusion of the committee	Conclusion of some committees Conclusion of the LD Conclusion of the Government
Draft Decision on the Report of the Special Committee for the Examination of the Impact of Law no. 94 of 19.04.2013	192	Registration - 30.04.2013 Deliberation – 03.05.2013	Member of Parliament	Special Committee	Initial, final text Report of the Special Committee	Text in Russian Explanatory note

Draft Law on the Supplementation of Article 53 of the Election Code no. 1381-XIII of 21.11.1997	191	Registration - 30.04.2013 Deliberation – 03.05.2013	Members of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Conclusion of committees Conclusion of the LD Conclusion of the Government
Draft Law on the Modification and Supplementation of Some Legislative Acts (Election Code – Articles 1, 4, 10, etc.; Law on the Status of Member of Parliament – Article 2; etc.)	190	Registration - 30.04.2013 Deliberation – 03.05.2013	Members of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Final text Conclusion of committees Conclusion of the LD Conclusion of the Government
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the Constitutional Court – Articles 18, 19, 25'1, 32; Constitutional Jurisdiction Code – Article 7'1)	189	Registration - 30.04.2013 Deliberation – 03.05.2013	Members of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Conclusion of committees Conclusion of the LD Conclusion of the Government
Draft Decision on the Report of the Inquiry Committee for the Investigation of Demolition and Deterioration in the Period of 1993-2012 of Some Historic Monuments Included in the State Protected Monuments Register of the Republic of Moldova	188	Registration - 30.04.2013 Deliberation – 13.06.2013	Members of Parliament	Inquiry Committee	Initial, final text Report of the Inquiry Committee Separate opinion	Explanatory note
Draft Law on the Import of a Motor Vehicle	185	Registration - 26.04.2013 Deliberation – 16.05.2013	Member of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the LD	Conclusion of committees Conclusion of the Government
Draft Law on the Modification of Law no. 64 of 31.05.1990 on the Government (Article 27'1)	183	Registration - 25.04.2013 Deliberation – 03.05.2013	Members of Parliament	PARDC LAIC	Initial, final text Explanatory note Report of the PARDC, LAIC Conclusion of the committee	Conclusion of some committees Report on the anticorruption expert opinion Conclusion of the LD Conclusion of the Government
Draft Decision on Establishing a Special Committee for the Examination of the Circumstances Surrounding the Adoption of Parliament Decision no. 81 of 18.04.2013 on Appointment of the Prosecutor General	182	Registration - 25.04.2013 Deliberation – 25.04.2013	Members of Parliament	LAIC	Initial, final text Explanatory note	Text in Russian Report of the LAIC
Draft Law on the Supplementation of Parliament Regulations (Article 14)	181	Registration - 25.04.2013 Deliberation – 26.04.2013	Members of Parliament	LAIC	Initial, final text Explanatory note	Report of the LAIC Conclusion of the LD

Draft Law on the Import of Sports Equipment	180	Registration - 25.04.2013 Deliberation – 16.05.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the LD	Conclusion of committees Report on the anticorruption expert opinion Conclusion of the Government
Draft Decision on Establishing a Special Committee for the Examination of the Impact of Law no. 94 of 19.04.2013 on the Modification and Supplementation of Some Legislative Acts	179	Registration - 25.04.2013 Deliberation – 25.04.2013	Member of Parliament	LAIC	Initial, final text Explanatory note	Text in Russian Report of the LAIC
Draft Decision on the Interpretation of Article 1 of Parliament Decision no. 28 of 05.03.2013 on the Vote of No Confidence for the Government	178	Registration - 25.04.2013 Deliberation – 03.05.2013	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Final text Text in Russian Conclusion of the LD
Draft Law on the Import of 15 Buses by the Raion Councils Union of the Republic of Moldova, Received for Free (as Donation)	177	Registration - 24.04.2013 Deliberation – 16.05.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of some committees Conclusion of the LD	Text in Russian Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the Government
Draft Law on the Modification of Article 64 of the Criminal Procedure Code of the Republic of Moldova no. 122-XV of 14.03.2003	176	Registration - 22.04.2013 Deliberation – 21.05.2013; 14.06.2013; 28.06.2013	Member of Parliament	LAIC	Initial text Explanatory note Report of the LAIC Report on the anticorruption expert opinion Conclusion of some committees	Final text Conclusion of some committees Conclusion of the Government
Draft Law on the Special Regime of a Motor Vehicle Stay on the Territory of the Republic of Moldova	173	Registration - 19.04.2013 Deliberation – 14.06.2013	Members of Parliament	EBFC	Initial text Explanatory note Report of the EBFC Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the LD	Final text Conclusion of some committees Conclusion of the Government
Draft Decision on Appointment of the Prosecutor General of the Republic of Moldova	172	Registration - 18.04.2013 Deliberation – 18.04.2013	Member of Parliament	LAIC	Initial, final text Report of the LAIC CV	Text in Russian Explanatory note
Draft Decision on Appointment of a Deputy Director of the National Anticorruption Center	171	Registration - 18.04.2013 Deliberation – 18.04.2013	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Text in Russian

Draft Law on the Modification of the Law on the National Anticorruption Center	164	Registration - 16.04.2013 Deliberation – 18.04.2013; 19.04.2013	Members of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC Conclusion of the LD	Conclusion of committees Conclusion of the Government
Draft Law on the Modification and Supplementation of Some Legislative Acts (Election Code – Articles 1, 4, 10, etc.; Law on the Status of Member of Parliament – Articles 2, 3)	163	Registration - 16.04.2013 Deliberation – 18.04.2013; 19.04.2013	Members of Parliament	LAIC	Initial text Explanatory note Report of the LAIC Synthesis Conclusion of the committee Conclusion of the LD	Final text Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the Government
Draft Decision on Approval of Strategic Directions of Activity in the Field of Science and Innovation for 2013-2020	162	Registration - 12.04.2013 Deliberation – 14.06.2013	Members of Parliament	CERYSMC	Initial, final text Explanatory note Report of the CERYSMC Conclusion of some committees Conclusion of the LD	Conclusion of the committee Conclusion of the Government
Draft Law on the Modification of Annex 1 to Law no. 142-XVI of 07.07.2005 on Approval of the Classification of Areas of Professional Education and Specialties for Higher Education Institutions, Cycle I	161	Registration - 12.04.2012 Deliberation – 06.06.2013; 28.06.2013	Member of Parliament	CERYSMC	Initial text Explanatory note Report of the CERYSMC Report on the LD expert opinion Conclusion of some committees Conclusion of the LD	Final text Conclusion of some committees Conclusion of the Government
Draft Decision on Extending the Term of Activity of the Inquiry Committee for the Investigation of Demolition and Deterioration in the Period of 1993-2012 of Some Historic Monuments Included in the State Protected Monuments Register of the Republic of Moldova	158	Registration - 10.04.2013 Deliberation – 11.04.2013	Member of Parliament	Inquiry Committee	Initial, final text Explanatory note	Text in Russian Inquiry Committee
Draft Law on the Modification and Supplementation of the Law on the State Social Insurance Budget for 2013, no. 250 of 08.11.2012 (Article 1, Annex 1, Annex 2)	153	Registration - 08.04.2013 Deliberation – 11.04.2013; 12.04.2013	Member of Parliament	SPHFC	Initial, final text Explanatory note Report of the SPHFC Conclusion of the LD Conclusion of the Government	Report on the anticorruption expert opinion Conclusion of committees

Draft Law on the Modification and Supplementation of the Law on State Budget for 2013, no. 249 of 02.11.2012 (Articles 1, 5, 9, etc.)	152	Registration - 04.04.2013 Deliberation – 11.04.2013; 18.04.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of some committees Conclusion of the LD Conclusion of the Government	Report on the anticorruption expert opinion Conclusion of some committees
Draft Law on the Import of Technical Aids	149	Registration - 03.04.2013 Deliberation – 12.04.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of some committees Conclusion of the LD	Conclusion of some committees Conclusion of the Government
Draft Decision on the Resignation of a Member of Parliament	145	Registration - 01.04.2013 Deliberation – 05.04.2013	Member of Parliament	LAIC	Initial, final text Explanatory note	Report of the LAIC
Draft Decision on Appointment of the Vice President of the National Integrity Commission	144	Registration - 01.04.2013 Deliberation – 04.04.2013	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC Acts of the National Integrity Commission	Text in Russian
Draft Law on the Modification and Supplementation of the Law on State Budget for 2013, no. 249 of 02.11.2012 (Annex 6, Annex 7)	142	Registration - 29.03.2013 Deliberation – 19.04.2013; 23.05.2013	Member of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Synthesis Conclusion of some committees Conclusion of the LD	Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the Government
Draft Decision on Appointment of a Judge of the Constitutional Court	141	Registration - 29.03.2013 Deliberation – 05.04.2013	Members of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	Text in Russian
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the Social Protection of Citizens Victims of the Chernobyl Disaster – Article 21'1; Law on the Armed Forces Command and Staff Pensions and Law Enforcement Employee Pensions)	138	Registration - 26.03.2013 Deliberation – 28.03.2013	Members of Parliament	SPHFC	Initial text Explanatory note Report of the SPHFC Conclusion of some committees Conclusion of the LD	Final text PB Conclusion of some committees Conclusion of the Government

Draft Decision on the Report of the Special Committee for the Verification of Income and Property Statements of the President and Members of the National Integrity Commission	133	Registration - 25.03.2013 Deliberation – 29.03.2013	Member of Parliament	Inquiry Committee	Initial, final text Report of the Inquiry Committee	Text in Russian Explanatory note
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the National Anticorruption Center – Article 11; Law on the Salary System in the Public Sector – Articles 1, 4, 6, etc.; etc.)	130	Registration - 22.03.2013 Deliberation – 22.03.2013	Members of Parliament	EBFC	Initial, final text Explanatory note	Report of the EBFC
Draft Law on the Ratification of the Funding Agreement between the Republic of Moldova and the International Development Association for the Realization of the Education Reform Project in the Republic of Moldova	129	Registration - 21.03.2013 Deliberation – 19.04.2013	President	SPHFC	Initial, final text Explanatory note Report of the SPHFC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Import of Some Motor Vehicles	127	Registration - 20.03.2013 Deliberation – 29.03.2013	Government	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the committee	Conclusion of some committees
Draft Law on Additional Financial Support of Some Beneficiaries of Pensions and Social Allowances	123	Registration - 19.03.2013 Deliberation – 22.03.2013	Members of Parliament	SPHFC	Initial text Explanatory note Report of the SPHFC Conclusion of the LD	Final text Report on the anticorruption expert opinion Conclusion of committees Conclusion of the Government
Draft Law on Exemption of the Ceadir-Lunga Mayor's Office, ATU Gagauzia, from Compensation of Losses Caused by Withdrawal from Agricultural Use of a Land for the Construction of a Sports Complex	121	Registration - 18.03.2013 Deliberation – 21.03.2013; 22.03.2013	Members of Parliament	AFIC	Initial, final text Explanatory note Report of the AFIC Conclusion of the committee Conclusion of the LD	Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the Government
Draft Decision on Appointment of a Judge of the Constitutional Court	117	Registration - 14.03.2013 Deliberation – 29.03.2013	Members of Parliament	LAIC	Initial, final text Explanatory note CV	Report of the LAIC
Draft Law on Supplementation of the Contravention Code of the Republic of Moldova no. 218-XVI of 24.10.2008 (Article 90'1)	112	Registration - 13.03.2013 Deliberation – 05.04.2013; 23.05.2013	Members of Parliament	LAIC	Initial text Explanatory note Report of the LAIC Conclusion of some committees Conclusion of the LD	Final text Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the Government

Draft Law on the Import of Some Special Purpose Vehicles	110	Registration - 13.03.2013 Deliberation – 12.04.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC	Report on the anticorruption expert opinion Conclusion of the FAEIC Conclusion of the Government
Draft Law on the Modification and Supplementation of Some Legislative Acts (Criminal Code – Article 134'12; Contravention Code – Articles 231, 233, 243, 400)	108	Registration - 12.03.2013 Deliberation – 03.05.2013; 14.06.2013	Government	LAIC	Initial, final text Explanatory note Report of the LAIC Report on the anticorruption expert opinion Conclusion of committees Conclusion of the LD	
Draft Decision on the Modification of the State Protected Monuments Register of the Republic of Moldova, approved by Parliament Decision no. 1531-XII of 22.06.1993	107	Registration - 12.03.2013 Deliberation – 05.04.2013	Members of Parliament	CERYSMCMC	Initial, final text Explanatory note Report of the CERYSMCMC Conclusion of some committees	Conclusion of some committees Conclusion of the Government
Draft Law on the Supplementation of Some Legislative Acts (Law on the Social Protection of Citizens Victims of the Chernobyl Disaster – Article 21'1; etc.)	106	Registration - 11.03.2013 Deliberation – 28.03.2013	Government	SPHFC	Initial text Explanatory note	Final text Report of the SPHFC Conclusion of committees Conclusion of the LD
Draft Law on Increase of Pensions	103	Registration - 07.03.2013 Deliberation – 28.03.2013	Member of Parliament	SPHFC	Initial, final text Explanatory note Conclusion of some committees Conclusion of the LD	Report of the SPHFC Conclusion of some committees Conclusion of the Government
Draft Law on the Ratification of the Protocol on Pollutant Release and Transfer Registers to the Convention on Access to Information, Public Participation in Decision-Making and Access to Justice in Environmental Matters	101	Registration - 07.03.2013 Deliberation – 26.04.2013	President	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of committees Conclusion of the LD	
Draft Law on Acceptance of Amendment for Annex A to the Stockholm Convention on Persistent Organic Pollutants	100	Registration - 07.03.2013 Deliberation – 29.03.2013	President	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Ratification of the Framework Agreement between the Republic of Moldova and the European Union for the Participation of Moldova in EU Crisis Management Operations	99	Registration - 07.03.2013 Deliberation – 29.03.2013	President	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees

Draft Law on the Ratification of the Social Security Agreement between the Republic of Moldova and the Kingdom of Belgium	98	Registration - 07.03.2013 Deliberation – 29.03.2013	President	FAEIC	Initial, final text Explanatory note Report of the PARDC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Modification and Supplementation of Law no. 768-XIV of 02.02.2000 on the Status of Local Elective (Article 5)	97	Registration - 07.03.2013 Deliberation – 19.04.2013	Member of Parliament	PARDC	Initial, final text Explanatory note Report of the PARDC Conclusion of some committees Conclusion of the LD Conclusion of the Government	Conclusion of some committees
Draft Decision on the Modification of Article 1 of Parliament Decision no. 7 of 15.02.2013 on Establishing a Special Committee for the Selection of Candidates to the Position of Member of the European Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment	94	Registration - 07.03.2013 Deliberation – 07.03.2013	Member of Parliament	LAIC	Initial text Explanatory note	Final text Text in Russian Report of the LAIC
Draft Decision on Appointment of a Member in the Council for Preventing and Combating Discrimination and Ensuring Equality	88	Registration - 01.03.2013 Deliberation – 07.03.2013	Member of Parliament	LAIC	Initial text Explanatory note	Final text Report of the LAIC
Motion of Censure on the Government Activity	86	Registration - 28.02.2013 Deliberation – 05.03.2013	Members of Parliament		Initial, final text	Text in Russian Government
Draft Law on the Modification of the Law on Domestic Trade no. 231 of 23.09.2010 (Article 3, 8)	83	Registration - 28.02.2013 Deliberation – 07.03.2013; 21.03.2013	Members of Parliament	EBFC	Initial, final text Explanatory note	Report of the EBFC Conclusion of committees Conclusion of the LD Conclusion of the Government
Draft Decision concerning Hearings on Some Reforming Actions in the Health Sector	82	Registration - 28.02.2013 Deliberation – 01.03.2013	Members of Parliament	SPHFC	Initial text Explanatory note	Final text Report of the SPHFC

Draft Decision on Stopping Reform of the National Health Care System	81	Registration - 28.02.2013 Deliberation – 01.03.2013	Members of Parliament	SPHFC	Initial text Explanatory note	Final text Report of the SPHFC Conclusion of committees Conclusion of the LD Conclusion of the Government
Draft Decision on Establishing an Inquiry Committee for the Examination of the Administration of the State Shares at the “Banca de Economii” JSC and of the Situation in the Financial and Banking Sector of the Republic of Moldova	79	Registration - 22.02.2013 Deliberation – 22.02.2013	Members of Parliament	LAIC	Initial text Explanatory note	Final text Text in Russian Report of the LAIC
Draft Decision on Establishing an Inquiry Committee for the Examination of the Situation at the “Banca de Economii” JSC and in the Banking Sector of the Republic of Moldova	78	Registration - 22.02.2013 Deliberation – 22.02.2013	Members of Parliament	LAIC	Initial text Explanatory note	Final text Text in Russian Report of the LAIC
Draft Law on the Modification of Article 2 of the Law on the National Integrity Commission no. 180 of 19.12.2011	77	Registration - 22.02.2013 Deliberation – 22.02.2013	Members of Parliament	LAIC	Initial text Explanatory note	Final text Report of the LAIC Conclusion of committees Conclusion of the LD Conclusion of the Government
Draft Law on the Interpretation of Article 11 (1) letter b) of Law no. 595 of 24.09.1999 on the International Treaties of the Republic of Moldova	76	Registration - 22.02.2013 Deliberation – 29.02.2013	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees Conclusion of the Government
Draft Decision on the Resignation of the First Vice President of the Parliament of the Republic of Moldova	75	Registration - 15.02.2013 Deliberation – 15.02.2013	Member of Parliament	LAIC	Initial, final text	Text in Russian Explanatory note Report of the LAIC
Draft Decision on Approval of the National Strategy for Preventing and Combating of Money Laundering and Financing of Terrorism for 2013-2017 and of the Action Plan for its Implementation	74	Registration - 18.02.2013 Deliberation – 06.06.2013	Government	NSDPOC	Initial, final text Explanatory note Report of the NSDPOC Conclusion of committees Report on the anticorruption expert opinion Conclusion of the LD	

Draft Decision on the Vote of No Confidence for the First Vice President of Parliament	72	Registration - 15.02.2013 Deliberation – 15.02.2013	Members of Parliament	LAIC	Initial, final text Explanatory note	Text in Russian Report of the LAIC
Draft Decision on the Report of the Inquiry Committee for the Investigation of the Administration by Competent Authorities of the Incident in the “Royal Forest” Nature Reserve on 23.12.2012	69	Registration - 14.02.2013 Deliberation – 15.02.2013	Members of Parliament	Inquiry Committee	Initial, final text Report of the Inquiry Committee	Explanatory note
Draft Law on the Modification and Supplementation of Law no. 355-XVI of 23.12.2005 on the Salary System in the Public Sector (Articles 8, 21, 29, etc.)	68	Registration - 15.02.2013 Deliberation – 07.03.2013	Government	SPHFC	Initial, final text Explanatory note Report of the SPHFC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Modification and Supplementation of the Execution Code of the Republic of Moldova no. 443-XV of 24.12.2004 (Articles 243, 246, 247)	66	Registration - 15.02.2013 Deliberation – 23.05.2013; 14.06.2013	Member of Parliament	LAIC	Initial text Report of the LAIC Synthesis Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the LD Conclusion of the Government	Final text Conclusion of some committees
Draft Law on the Import of Some Wheelchairs	64	Registration - 15.02.2013 Deliberation – 22.02.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the LD	Conclusion of committees
Draft Decision on the Dismissal of Some Judges of the Supreme Court of Justice	62	Registration - 13.02.2013 Deliberation – 15.02.2013	Member of Parliament	LAIC	Initial, final text Explanatory note	Report of the LAIC
Draft Law on the Special Protection of Children at Risk and of Children Separated from Parents	61	Registration - 11.02.2013 Deliberation – 21.03.2013; 14.06.2013	Government	SPHFC HRIRC PARDC	Initial text Explanatory note Report of the SPHFC, HRIRC Conclusion of some committees Conclusion of the LD	Final text Report of the PARDC Conclusion of some committees

Draft Law on the Modification of the Law on Domestic Trade no. 231 of 23.09.2010 (Article 8)	58	Registration - 11.02.2013 Deliberation – 07.03.2013; 21.03.2013	Member of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the LD	Conclusion of some committees Conclusion of the Government
Draft Law on the Modification and Supplementation of Some Legislative Acts (Labor Code – Articles 10, 372, 373, etc.; Law on Labor Inspection – Articles 1, 7, 8, etc.; etc.)	57	Registration - 28.02.2013 Deliberation – 25.04.2013; 14.06.2013	Government	SPHFC	Initial text Explanatory note Report of the SPHFC Report on the anticorruption expert opinion Conclusion of committees Conclusion of the LD	
Draft Decision on Appointment of a Member in the National Integrity Commission	54	Registration - 11.02.2013 Deliberation – 28.02.2013	Member of Parliament	LAIC	Initial text Explanatory note Report of the LAIC	Final text
Draft Law on the Modification and Supplementation of the Tax Code (Article 52)	52	Registration - 07.02.2013 Deliberation – 05.04.2013 23.05.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the LD	Conclusion of some committees Conclusion of the Government
Draft Law on the Modification of Article 12 letter a) of Law no. 134-XVI of 13.06.2008 on the State Protection and Guard Service	51	Registration - 07.02.2013 Deliberation - 01.03.2013	Government	NSDPOC	Initial, final text Explanatory note Report of the NSDPOC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Decision on Establishing an Inquiry Committee for the Examination of the Administration of the State Shares at the “Banca de Economii” JSC in relation to Receiving Goods on Lease and Granting Credits	46	Registration - 07.02.2013 Deliberation – 22.02.2013	Members of Parliament	LAIC	Initial, final text Explanatory note	Report of the LAIC

Draft Law on the Modification and Supplementation of the Criminal Code of the Republic of Moldova no. 985-XV of 18.04.2002 (Articles 127'1, 130, 135, etc.)	45	Registration - 07.02.2013 Deliberation – 22.03.2013	Government	LAIC	Initial, final text Explanatory note Report of the LAIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Modification of Annex 3 of the Law on the Administrative-Territorial Organization of the Republic of Moldova, no. 764-XV of 27.12.2001	43	Registration - 07.02.2013 Deliberation – 28.03.2013	Member of Parliament	PARDC	Initial, final text Explanatory note Report of the PARDC Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the LD Conclusion of the Government	Conclusion of some committees
Draft Law on Partial Withdrawal of the Reserve Formulated for the Agreement on Humanitarian Collaboration of the Member States of the Commonwealth of Independent States	42	Registration - 07.02.2013 Deliberation – 28.02.2013	President	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Ratification of the Agreement between the Government of the Republic of Moldova and the Government of the State of Qatar on Mutual Promotion and Protection of Investments	41	Registration - 07.02.2013 Deliberation – 29.03.2013	Government	FAEIC	Initial, final text Explanatory note Synthesis Report of the FAEIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on the Ratification of the Agreement between the Government of the Republic of Moldova and the Government of the State of Qatar on the Termination of the Visa Regime for Holders of Diplomatic and Special Passports	40	Registration - 07.02.2013 Deliberation – 29.03.2013	Government	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Decision on Establishing a Special Committee for the Selection of Candidates to the Position of Member of the European Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment	39	Registration - 07.02.2013 Deliberation – 15.02.2013	Member of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	

Draft Law on the Modification and Supplementation of Law no. 355-XVI of 23.12.2005 on the Salary System in the Public Sector (Article 8)	34	Registration - 01.02.2013 Deliberation – 07.03.2013	Member of Parliament	SPHFC	Initial text Explanatory note	Final text Text in Russian Report of the SPHFC Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the LD Conclusion of the Government
Draft Law on the Modification and Supplementation of the Tax Code (Article 101/2)	32	Registration - 01.02.2013 Deliberation – 21.03.2013; 11.04.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Law on the Modification of Parliament Regulations, Adopted by Law no. 797-XIII of 02.04.1996 (Articles 13, 14)	31	Registration - 04.02.2013 Deliberation – 28.03.2013; 19.04.2013	Members of Parliament	LAIC	Initial, final text Explanatory note	Report of the LAIC Conclusion of the LD
Draft Decision on the Supplementation of Parliament Decision no. 276 of 06.12.2012 on Approval of the National Commission for Financial Markets Budget for 2013 (Annex)	29	Registration - 01.02.2013 Deliberation – 07.02.2013	Member of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Law on the Import of a Motor Vehicle	27	Registration - 19.02.2013 Deliberation – 22.02.2013	Government	EBFC	Initial, final text Explanatory note Report of the EBFC Conclusion of the LD	Conclusion of committees
Draft Law on the Import of a Motor Vehicle	26	Registration - 30.01.2013 Deliberation – 22.02.2013	Member of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government

Draft Law on the Import of Some Special Purpose Vehicles	25	Registration - 28.01.2013 Deliberation – 22.02.2013	Members of Parliament	EBFC	Initial, final text Explanatory note Report of the EBFC Report on the anticorruption expert opinion Conclusion of the committee Conclusion of the LD	Text in Russian Conclusion of some committees Conclusion of the Government
Draft Law on the Ratification of the Agreement between the Government of the Republic of Moldova and the Government of the Republic of Turkey on Mutual Abolishment of Visas	24	Registration - 28.01.2013 Deliberation – 05.04.2013; 11.04.2013	Government	FAEIC	Initial, final text Explanatory note Advisory opinion of the FAEIC	Report of the FAEIC Conclusion of committees Conclusion of the LD
Draft Decision on Declaring Year 2013 as the European Year of Citizens	23	Registration - 25.01.2013 Deliberation – 19.04.2013	Government	FAEIC	Initial, final text Explanatory note Report of the FAEIC Conclusion of committees Conclusion of the LD	
Draft Law on the Modification of Some Legislative Acts (Parliament Regulations – Articles 2, 7, 10, etc.; Law on the Salary System in the Public Sector – Annex 2; etc.)	20	Registration - 23.01.2013 Deliberation – 15.02.2013	Members of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC Report on the anticorruption expert opinion Conclusion of some committees Conclusion of the LD	Conclusion of some committees Conclusion of the Government
Draft Decision on Dismissing Mr. Marian Lupu from the Position of President of the Parliament of the Republic of Moldova	18	Registration - 21.01.2013 Deliberation – 25.04.2013	Members of Parliament	LAIC	Initial, final text Explanatory note	Text in Russian Report of the LAIC
Draft Decision on Establishing a Committee for Dismissal by Secret Ballot of the President of the Parliament of the Republic of Moldova	17	Registration - 21.01.2013 Deliberation – 25.04.2013	Members of Parliament	LAIC	Initial, final text Report of the LAIC Explanatory note	Text in Russian
Draft Decision on Dismissal of the Prosecutor General	15	Registration - 18.01.2013 Deliberation – 21.01.2013	Member of Parliament President of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	

Draft Law on the Modification and Supplementation of Law no. 20-XVI of 03.02.2009 on Preventing and Combating Computer Crimes (Articles 2, 4, 7)	13	Registration - 31.01.2013 Deliberation – 01.03.2013; 22.03.2013	Government	NSDPOC	Initial, final text Explanatory note Report of the NSDPOC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Decision on Establishing an Inquiry Committee for the Investigation of the Administration by Competent Authorities of the Incident in the “Royal Forest” Nature Reserve on 23.12.2012	7	Registration - 15.01.2013 Deliberation – 21.01.2013	Members of Parliament	LAIC	Initial, final text Explanatory note Report of the LAIC	
Draft Law on the Ratification of the Agreement between the Government of the Republic of Moldova and the Government of the Czech Republic on Cooperation for Development	6	Registration - 15.01.2013 Deliberation – 22.02.2013	Government	FAEIC	Initial, final text Explanatory note Conclusion of ministries Synthesis Report of the FAEIC Conclusion of some committees Conclusion of the LD	Conclusion of some committees
Draft Law on Seeds	3	Registration - 03.01.2013 Deliberation – 07.03.2013; 05.04.2013	Government	AFIC	Initial, final text Explanatory note Conclusion of ministries Report on the anticorruption expert opinion Regulation impact analysis Report of the AFIC Synthesis Conclusion of committees Conclusion of the LD	
Draft Law on the Modification and Supplementation of Some Legislative Acts (Law on the Legal Status of Foreign Citizens and Stateless Persons in the Republic of Moldova – Article 8; Law on Health Care – Article 26; etc.)	2	Registration - 13.02.2013 Deliberation – 21.03.2013; 12.04.2013	Government	SPHFC	Initial, final text Explanatory note Conclusion of ministries Report on the anticorruption expert opinion Report of the SPHFC Synthesis Conclusion of committees Conclusion of the LD	Conclusion of some committees

Draft Law on the Supplementation of Some Legislative Acts (Law on the Local Public Administration – Article 14; Law on Social Assistance – Articles 13, 14; etc.)	1	Registration - 13.02.2013 Deliberation – 21.03.2013; 05.04.2013	Government	SPHFC PARDC	Initial, final text Explanatory note Conclusion of ministries Report on the anticorruption expert opinion Synthesis Report of the SPHFC Synthesis Conclusion of some committees Conclusion of the LD	Report of the PARDC Conclusion of some committees
--	---	---	------------	----------------	---	--